

**COUNCIL OF THE DISTRICT OF COLUMBIA
COMMITTEE OF THE WHOLE
COMMITTEE REPORT**

1350 Pennsylvania Avenue, NW, Washington, DC 20004

DRAFT

TO: All Councilmembers

FROM: Chairman Phil Mendelson
Committee of the Whole

DATE: November 17, 2015

SUBJECT: Report on PR 21-372, the “Interagency Council on Homelessness Jill Carmichael Confirmation Resolution of 2015”

The Committee of the Whole, to which PR 21-372, the “Interagency Council on Homelessness Jill Carmichael Confirmation Resolution of 2015” was referred, reports favorably thereon, and recommends approval by the Council.

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I. BACKGROUND AND NEED

Proposed Resolution 21-372, the “Interagency Council on Homelessness Jill Carmichael Confirmation Resolution of 2015,” was introduced by Chairman Mendelson at the request of the Mayor on October 5, 2015 and referred to the Committee of the Whole. The purpose of PR 21-372 is to confirm the Mayor’s nomination of Jill Carmichael for appointment as a member of the District’s Interagency Council on Homelessness as an advocate for the District’s homeless population.

The Interagency Council on Homelessness (“ICH”) was established by the Homeless Services Reform Act of 2005 “for the purpose of facilitating interagency, cabinet-level leadership in planning, policymaking, program development, provider monitoring, and budgeting for the

Continuum of Care of homeless services.”¹ In addition to agency heads from relevant District agencies, members of the ICH include representatives of organizations that provide services within the Continuum of Care, homeless or formerly homeless individuals, and advocates for the District’s homeless population, among others.² Annually, the ICH develops and publishes the District’s “Winter Plan” detailing how and where the District will provide hypothermia shelter for individuals and families.³ In March 2015, the ICH published its 5-year “strategic plan,” *Homeward DC*, which describes the District’s plan to end chronic homelessness in the District by 2020.⁴ Going forward, members will work to ensure the plan’s implementation and execution.

Ms. Carmichael is currently a resident of Ward 1 and the U.S. Director of the National Community Church, a District-based service provider. She is a graduate of Virginia Commonwealth University, where she earned a Master of Social Work. She also holds a Bachelor of Arts in Psychology Westmont College. For 10 years, Ms. Carmichael’s work has focused on homelessness and housing in the District. Her experience will allow her to make valuable contributions to the ICH’s ongoing work.

The Committee of the Whole recommends her reappointment.

II. LEGISLATIVE CHRONOLOGY

- | | |
|-------------------|---|
| October 5, 2015 | PR 21-372, the “Interagency Council on Homelessness Jill Carmichael Confirmation Resolution of 2015” is introduced by Chairman Mendelson at the request of the Mayor. |
| October 6, 2015 | PR 21-372 is “read” at the October 6, 2015 Legislative Meeting; on this date the referral of the PR to the Committee of the Whole is official and the 60-day period for Council review begins. If this measure is not acted upon by the Council before December 6, 2015, PR 21-372 will be deemed approved. |
| October 9, 2015 | Notice of Intent to Act on PR 21-372 is published in the <i>DC Register</i> . |
| October 23, 2015 | Notice of a Public Hearing on PR 21-372 is published in the <i>DC Register</i> . |
| November 4, 2015 | The Committee of the Whole holds a roundtable on PR 21-361 through PR 21-372, which is recessed until November 10, 2015 to hear testimony on PR 21-370. |
| November 10, 2015 | The Committee of the Whole reconvenes the public hearing on PR 21-361 through PR 21-372. |
| November 17, 2015 | The Committee of the Whole marks-up PR 21-372. |

¹ D.C. Law 16-35, Homeless Services Reform Act of 2005 (eff. Oct. 22, 2005).

² See *id.*

³ See *id.*

⁴ See *Homeward DC*, available at: http://ich.dc.gov/sites/default/files/dc/sites/ich/page_content/attachments/ICH-StratPlan2.7-Web.pdf.

III. POSITION OF THE EXECUTIVE

Ms. Carmichael is the Mayor's nominee for appointment as a member of the Interagency Council on Homelessness.

IV. COMMENTS OF ADVISORY NEIGHBORHOOD COMMISSIONS

The Committee received no testimony or comments from any Advisory Neighborhood Commission.

V. SUMMARY OF TESTIMONY

The Committee of the Whole held a public roundtable on PR 21-361 through PR 21-372 on Wednesday, November 4, 2015, but the roundtable was recessed due to a conflict for Ms. Margaret Hacskaylo, nominated under PR 21-370. The roundtable was reconvened on Tuesday, November 10, 2015 where testimony from Ms. Hacskaylo was received. The testimony summarized below is from both November 4th and November 10th reconvened roundtable. Copies of written testimony are attached to this report.

Christina M. Respress, Nominee, summarized her background qualifications for appointment to the ICH.

Elizabeth Schroeder Stribling, Nominee, summarized her background and qualifications for reappointment to the ICH.

Michael L. Ferrell, Nominee, summarized his background and qualifications for reappointment to the ICH.

Deborah Shore, Nominee, summarized her background qualifications for reappointment to the ICH.

Adam Rocap, Nominee, summarized his background and qualifications for appointment to the ICH.

Nechama Masliansky, Nominee, summarized her background and qualifications for appointment to the ICH.

Eric J. Sheptock, Nominee, summarized his background and qualifications for appointment to the ICH.

Donald L. Brooks, Nominee, summarized his background and qualifications for reappointment to the ICH.

Albert Townsend, Nominee, summarized his background and qualifications for appointment to the ICH.

Margaret A. HacsKaylo, Nominee, summarized her background and qualifications for appointment to the ICH.

Margaret Riden, Nominee, summarized her background and qualifications for reappointment to the ICH.

Jill Carmichael, Nominee, summarized her background and described her experience working to address homelessness and housing issues in the District. She noted her experience with the Housing First model, permanent supportive housing for families and individuals, and her experience working to address the needs of veterans experiencing homelessness. Ms. Carmichael expressed her desire to utilize her wide range of experience to contribute to the work of the ICH.

Adam Maier, Housing Director, Pathways to Housing DC, testified that that each of the 12 nominees possesses knowledge and experience in the areas of homeless services policy and service delivery. Mr. Maier recommends approval of all nominees.

The Committee received no testimony or comments in opposition to PR 21-372.

VI. IMPACT ON EXISTING LAW

Members of the Interagency Council on Homelessness are appointed pursuant to section 4 of the Homeless Services Reform Act of 2005, effective October 22, 2005 (D.C. Law 16-35; D.C. Official Code § 4-751.01 *et seq.*), which established the ICH.

VII. FISCAL IMPACT

The approval of PR 21-372 will have no fiscal impact. Members are not compensated by the District government and the operations of the Interagency Council on Homelessness are funded through the office of the Deputy Mayor for Health and Human Services.

VIII. SECTION-BY-SECTION ANALYSIS

<u>Section 1</u>	States the short title of PR 21-372.
<u>Section 2</u>	Confirms the appointment of Margaret Riden.
<u>Section 3</u>	Directs the Council to transmit a copy of this resolution to the nominee and the Office of the Mayor.
<u>Section 4</u>	Provides that PR 21-372 shall take effect immediately upon publication in the <i>DC Register</i> .

IX. COMMITTEE ACTION

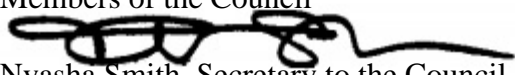
X. ATTACHMENTS

1. PR 21-372 as introduced.
2. Nominee's responses to Committee pre-hearing questions.
3. Written Testimony.
4. Legal Sufficiency Determination for PR 21-372.
5. Committee Print for PR 21-372.

COUNCIL OF THE DISTRICT OF COLUMBIA
1350 Pennsylvania Avenue, N.W.
Washington D.C. 20004

Memorandum

To : Members of the Council

From : 
Nyasha Smith, Secretary to the Council

Date : October 06, 2015

Subject : Referral of Proposed Legislation

Notice is given that the attached proposed legislation was introduced in the Office of the Secretary on Monday, October 5, 2015. Copies are available in Room 10, the Legislative Services Division.

TITLE: "Interagency Council on Homelessness Jill Carmichael Confirmation Resolution of 2015", PR21-0372

INTRODUCED BY: Chairman Mendelson at the request of the Mayor

The Chairman is referring this legislation to the Committee of the Whole. This resolution will be deemed approved on Sunday, December 6, 2015 without Council action.

Attachment

cc: General Counsel
Budget Director
Legislative Services



Chairman Phil Mendelson
at the request of the Mayor

A PROPOSED RESOLUTION

IN THE COUNCIL OF THE DISTRICT OF COLUMBIA

Chairman Phil Mendelson, at the request of the Mayor, introduced the following resolution,
which was referred to the Committee on _____

To confirm the appointment of Jill Carmichael to the Interagency Council on Homelessness.

RESOLVED, BY THE COUNCIL OF THE DISTRICT OF COLUMBIA, that this resolution may be cited as the "Interagency Council on Homelessness Jill Carmichael Confirmation Resolution of 2015".

Sec. 2. The Council of the District of Columbia confirms the appointment of:

Jill Carmichael
3128 Sherman Avenue, NW
Unit 15
Washington, DC 20010
(Ward 1)

as a member of the Interagency Council on Homelessness to serve as an advocate for the District's homeless population, pursuant to section 4(a) of the Homeless Services Reform Act of 2005, effective October 22, 2005 (D.C. Law 16-35; D.C. Official Code § 4-752.01)(2015Supp.), replacing James Chester Grey, and to serve for a term to end August 10, 2016.

Sec. 3. The Council of the District of Columbia shall transmit a copy of this resolution, upon its adoption, to the nominee and to the Office of the Mayor.

Sec. 4. This resolution shall take effect immediately.



**National
Community
Church**

**Testimony of Jill Carmichael
US Director
National Community Church
To the Committee of the Whole, on
PR 21-366, "Interagency Council on Homelessness Jill Carmichael
Confirmation Resolution of 2015"
November 4, 2015**

Good afternoon, Chairman Mendelson and members of the Council. My name is Jill Carmichael, and I am the US Director at National Community Church. I want to thank the Mayor and you for advancing my nomination for membership on the D.C. Interagency Council on Homelessness. National Community Church is very proud to be part of ending homelessness in Washington, DC.

For the past 10 years, I have worked in Washington, DC on issues of homelessness and housing. I joined the team at National Community Church in Jan of this year. National Community Church has been in the business of building relationships and providing basic needs to those living on the street for over 15 years. Through outreach and meals NCC has been able to journey with individuals as they rebuild their lives. In my new role I am excited to bring NCC to the table in providing best practices as well as taking on advocacy as the Co-Chair of The Way Home Campaign. Since I began working at NCC we have been training volunteers in types of permanent housing, the housing first model, and the VISPDAT housing assessment. All of this is to take our outreach and relationships with people experiencing homelessness to the next level so that we are ending homelessness.

Mr. Chairman, I would be proud to represent NCC on the Interagency Council on Homelessness.

When I first came to DC I worked for Housing Counseling Services in housing and HIV/AIDS. Through working in the HOPWA program I learned that housing is healthcare and that people living with HIV/AIDS need housing in order to continue to adhere to their medical treatments.

After that I began working at Friendship Place and came onboard to start their first Permanent Supportive Housing program using the housing first model. Throughout my 7 years at Friendship Place I was fortunate to be able to design and manage 3 main housing programs: Permanent Supportive Housing working with both individuals and families, Supportive Services for Veteran Families which is Prevention and Rapid Rehousing for Veterans and their families, and Rapid Rehousing for individuals.



National Community Church

Through being on the ground and working in these programs I have developed an expertise in best practices that I am excited to bring in my role on the ICH. I have testified many times in front of this council that these program models are the most cost effective and the best solution to ending homelessness. I have spoken publically at multiple conferences on these program models and housing first including the National Alliance to End Homelessness Conference and the National Housing First Conference.

Additionally, during my time at Friendship Place I was able to be part of the community leadership team that designed Coordinated Entry starting with Veterans in August of 2013 and now for all Individuals experiencing homelessness in DC. During this process we have been able to design a system that knows the names of every one on the street and their vulnerability level in order to match them with the best housing intervention for their needs. As a community we have also been able to reorganize our resources based on data and the known needs of our community.

Throughout the years I have been attending ICH meetings and in July of this year took on the Co-Chair role of the Emergency Response and Shelter Operations Committee. Through this committee we have been able to finalize the 2015/2016 Winter Plan and look at shelter design for the new women's shelter. I am honored to be on the ICH as an advocate because I believe through my current position at NCC and as the Co-Chair for The Way Home Campaign as well as my past experience I bring knowledge in best practices and the faith community to the table to be part of ending homelessness.

I believe that ending homelessness is possible and that it will take an entire community of providers, government, people who have and are currently experiencing homelessness and congregations. Through the ICH we have the ability to design and set up our service system in DC for success and I am honored to be part of that.

Thank you for holding this Public Hearing, and thanks again to all the persons who recommended my nomination. I will be pleased to provide further information and to answer any questions.

**Adam E. Maier
333 10th St. NE
Washington DC 20002**

November 4, 2015

Interagency Council on Homelessness Confirmation Roundtable

Good Morning Chairman Mendelson. My name is Adam Maier. I am the Housing Director at Pathways to Housing DC, a member of the District of Columbia Human Rights Commission, a member of National Community Church, a native Washingtonian and a resident of Ward 6.

It gives me great pleasure to appear before you today to speak in favor of the 12 persons who have been nominated by Mayor Bowser to serve as members of the District of Columbia Interagency Council on Homelessness.

In my years of working at the Council as the Committee Clerk of the Council's Committee on Human Services I had the opportunity to meet and work with each of the nominees. Listening to their testimony this morning each nominee mentioned their years of experience in the field of homeless policy and service delivery. This group of 12 individuals have a total of more than 220 years of experience in the field. As a group their experience covers the full spectrum of homelessness issues that are faced by our city. Their potential contribution as members of the Council appears to be rather limitless.

Our Mayor, this Council and the Interagency Council on Homelessness are unified in the goal to end veteran homelessness by the end of this year, chronic homelessness by the end of 2017 and to have a future where homelessness in the District of Columbia is rare, brief and non-reoccurring. To reach these goals we need this team of nominees to be confirmed as members of the Interagency Council on Homelessness.

I urge the Committee of the Whole and the full Council to approve their nominations.

Thank you for your assistance.

1 **DRAFT COMMITTEE PRINT**
2 Committee of the Whole
3 November 17, 2015
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7 **A PROPOSED RESOLUTION**

8
9 21-372

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11 **IN THE COUNCIL OF THE DISTRICT OF COLUMBIA**
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16 To confirm the Mayoral appointment of Ms. Jill Carmichael to the Interagency Council on
17 Homelessness.

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19 **RESOLVED, BY THE COUNCIL OF THE DISTRICT OF COLUMBIA, That this**
20 resolution may be cited as the “Interagency Council on Homelessness Jill Carmichael
21 Confirmation Resolution of 2015”.

22 **Sec. 2. The Council of the District of Columbia confirms the appointment of:**

23 Ms. Jill Carmichael
24 3128 Sherman Avenue, NW
25 Washington, DC 20010
26 (Ward 1)
27
28

29 as a member of the Interagency Council on Homelessness to serve as an advocate for the
30 District’s homeless population, pursuant to section 4 of the Homeless Services Reform Act of
31 2005, effective October 22, 2005 (D.C. Law 16-35; D.C. Official Code § 4-752.01) (2015
32 Supp.), to serve for a term to end August 10, 2016.

33 **Sec. 3. The Council of the District of Columbia shall transmit a copy of this resolution,**
34 upon its adoption, to the appointee and the Office of the Mayor.

35 **Sec. 4. This resolution shall take effect immediately.**