

**COUNCIL OF THE DISTRICT OF COLUMBIA  
COMMITTEE OF THE WHOLE  
COMMITTEE REPORT**

1350 Pennsylvania Avenue, NW, Washington, DC 20004

DRAFT

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**TO:** All Councilmembers

**FROM:** Chairman Phil Mendelson  
Committee of the Whole

**DATE:** June 21, 2016

**SUBJECT:** Report on Bill 21-421, the “Theodore ‘Ted’ Williams Alley Designation Act of 2016”

The Committee of the Whole, to which Bill 21-421, the “Theodore ‘Ted’ Williams Alley Designation Act of 2016” was referred, reports favorably thereon and recommends approval by the Council.

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**I. BACKGROUND AND NEED**

On October 6, 2015, Bill 21-421, the “Theodore ‘Ted’ Williams Alley Designation Act of 2015,” was introduced by Councilmember Brianne Nadeau to designate the alleyway that runs north-south between Irving Street, N.W., Columbia Road, N.W., 11<sup>th</sup> Street, N.W., and Sherman Avenue, N.W., in Square 2851, in Ward 1, as Theodore “Ted” Williams Alley.

Square 2851 contains an alleyway that runs north through south, with 15’ and 10’ entrances on Irving Street, N.W., and Columbia Road, N.W., respectively. Surrounded by residential townhomes, the alley contains a lot that is planned to be developed in to a mixed-use condominium and office building, currently the site of an abandoned auto body shop. The plans have been approved by the Board of Zoning Adjustment and alley designation legislation is needed to divide the land in to plots to be developed and addresses assigned for the development.

*Background on the Alley and Proposed Name*

The development, led by Seven Five Three Development, is hoping to construct the Thompson Lofts on the site. Planned as a five-unit condominium building with office and artist space, the development is planned to bring daytime foot traffic to the site and surrounding neighborhood. As part of the development, several public improvements have been agreed to, including upgraded alley lighting, new sidewalks and crosswalks, and improved traffic signage in the alley.

Mr. Theodore “Ted” Williams was a resident of Pleasant Plains, in Ward 1. A dedicated community leader, Mr. Williams was fondly remembered in the community for both his personal accomplishments and outreach efforts to bring the community together. In his professional life, Mr. Williams was the first and only African-American to work in the Contagious Disease Department at Garfield Hospital, located on Florida Avenue, N.W., between 10<sup>th</sup> and 11<sup>th</sup> Streets, N.W., that later merged with two other hospitals to form the Washington Hospital Center.<sup>1</sup> Additionally, Mr. Williams was also the first African American person employed above the position of laborer at the Hygienic Laboratory, the precursor to the National Institutes of Health.

In his personal life, Mr. Williams was a devoted member of his community, organizing some of the first integrated basketball games in the District to promote inclusion, in addition to starting the Banneker Softball League. He was married to Ms. Gladys W. Martin, an elementary school teacher that was similarly known for her volunteer work in the community. Together they raised two accomplished children, Theodore Williams, Jr. and Dolores Williams Tucker, who both broke through racial barriers in their own careers.

*Effect of the Proposed Designation*

Pursuant to District law, the Council has the authority to designate an official (as opposed to ceremonial) name of any public alley so long as the alley provides the only access to a residential or commercial property. Currently, the alley in Square 2851 houses an abandoned auto body shop that is planned to become a five-unit condominium space. Current law provides that an alley may only be symbolically ceremonially designated. However, because the alley provides the primary access to the future redevelopment, and requires an address to divide the land in to plots for addresses to be assigned, the Committee believes that designating an official name for the alley, notwithstanding the current restriction generally limiting alleys to symbolic names, is prudent for way-finding, address, public safety, and future development of the site.

Therefore, the Committee print recommends designating the alley in Square 2851 with an official name: Theodore “Ted” Williams Alley. The Committee expects that by this action the Mayor will update relevant District records including Fire and Emergency Services systems, Homeland Security and Emergency Management systems, District of Columbia maps, and any other records of the District used for way-finding or address purposes. In addition, the Mayor should notify the United States Postal Service, other relevant government agencies, and relevant

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<sup>1</sup> John Kelly, *Answer Man Finds a History of Caring for the City’s Sick*, THE WASHINGTON POST, Jan. 14, 2007, <http://www.washingtonpost.com/wp-dyn/content/article/2007/01/13/AR2007011301026.html> (last visited April 6, 2016).

private sector entities of the official name of the alley. Finally, the Committee expects that the District Department of Transportation will install appropriate signage denoting the designation of the alley.

The two issues of assigning addresses on the alley for development to proceed and memorializing Mr. Williams' legacy can both be achieved through this legislation. For these mutually-agreeable reasons, the Committee of the Whole recommends the approval of Bill 21-341, the "Theodore 'Ted' Williams Alley Designation Act of 2016."

## II. LEGISLATIVE CHRONOLOGY

- October 6, 2015 Bill 21-421, the "Theodore 'Ted' Williams Alley Designation Act of 2015" is introduced by Councilmember Nadeau.
- October 9, 2015 Notice of Intent to Act on Bill 21-421 is published in the *DC Register*.
- October 9, 2015 Notice of Public Hearing on Bill 21-421 is published in the *DC Register*.
- November 19, 2015 A Public Hearing is held on Bill 21-421 by the Committee of the Whole.
- June 21, 2016 The Committee of the Whole marks up Bill 21-421.

## III. POSITION OF THE EXECUTIVE

Alice Kelly, Office of Policy and Governmental Affairs Manager of the District Department of Transportation, testified on behalf of the Executive in support of Bill 21-421.

## IV. COMMENTS OF ADVISORY NEIGHBORHOOD COMMISSIONS

Advisory Neighborhood Commission (ANC) 1A, in which the proposed designation is located, voted to pass a resolution at its November 12, 2015 meeting stating "not only will the naming of this alley result in removing a roadblock to the construction of an alley building on the property...but it is also an excellent opportunity to recognize one of Ward 1's own." The ANC resolution is attached.

## V. SUMMARY OF TESTIMONY

The Committee of the Whole held a public hearing on Bill 21-421 on Thursday, November 19, 2015. The testimony summarized below is from that hearing. Copies of written testimony are attached to this report.

***Alice Kelly, Office of Policy and Governmental Affairs Manager, District Department of Transportation,*** testified that the Executive supports Bill 21-421.

The Committee received no testimony or comments in opposition to Bill 21-421.

## VI. IMPACT ON EXISTING LAW

Bill 21-421 has no impact on existing law. D.C. Official Code § 9-204.01 authorizes the Council to designate any public space and D.C. Official Code § 9-204.03 authorizes the Council to designate a public alley when the alley provides the only access to a residential or commercial property. The Act provides that, with limited exception, no public space shall be named in honor of any living person or in honor of any person deceased less than two years. Mr. Williams passed away over two years ago.

## VII. FISCAL IMPACT

Funds are sufficient in the fiscal year 2016 through fiscal year 2019 budget and financial plan to implement the provisions of the proposed legislation. The cost to the District Department of Transportation (DDOT) is an estimated \$38 per ceremonial sign for fabrication and \$144 for installation.

## VIII. SECTION-BY-SECTION ANALYSIS

<u>Section 1</u>	States the short title of the Bill 21-421.
<u>Section 2</u>	Designates the north-south alleyway between Irving Street, N.W., Columbia Road, N.W., 11 <sup>th</sup> Street, N.W., and Sherman Avenue, N.W., in Square 2851, in Ward 1, as “Theodore ‘Ted’ Williams Way.”
<u>Section 3</u>	Describes the implementation of the alley designation.
<u>Section 4</u>	Directs the Chairman of the Council to transmit a copy of this act to the Mayor and the Director of the District Department of Transportation.
<u>Section 5</u>	Adopts the Fiscal Impact Statement.
<u>Section 6</u>	Establishes the effective date by stating the standard 30-day congressional review language.

## IX. COMMITTEE ACTION

**X. ATTACHMENTS**

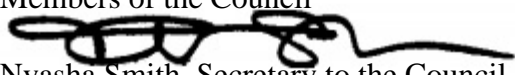
1. Bill 21-421 as introduced.
2. Written testimony and resolution from ANC 1A.
3. Fiscal Impact Statement.
4. Legal Sufficiency Review.
5. Committee Print for Bill 21-421.

**COUNCIL OF THE DISTRICT OF COLUMBIA**  
**1350 Pennsylvania Avenue, N.W.**  
**Washington D.C. 20004**

Memorandum

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To : Members of the Council

From :   
Nyasha Smith, Secretary to the Council

Date : October 06, 2015

Subject : Referral of Proposed Legislation

Notice is given that the attached proposed legislation was introduced in the Legislative Meeting on Tuesday, October 6, 2015. Copies are available in Room 10, the Legislative Services Division.

TITLE: "Theodore "Ted" Williams Alley Designation Act of 2015", B21-0421

INTRODUCED BY: Councilmember Nadeau

The Chairman is referring this legislation to the Committee of the Whole.

Attachment

cc: General Counsel  
Budget Director  
Legislative Services

*Brianne K. Nadeau*

Councilmember Brianne K. Nadeau

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A BILL

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IN THE COUNCIL OF THE DISTRICT OF COLUMBIA

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To designate the public alley in Square 2851, bounded by Irving Street, N.W., and Columbia Road, N.W., and 11th Street, N.W., and Sherman Avenue, N.W, in Ward 1, as Theodore "Ted" Williams Alley.

BE IT ENACTED BY THE COUNCIL OF THE DISTRICT OF COLUMBIA,

That this act may be cited as the "Theodore "Ted" Williams Alley Designation Act of 2015".

Sec. 2. Pursuant to sections 401 and 403 of the Street and Alley Closing and Acquisition Procedures Act of 1982, effective March 10, 1983 (D.C. Law 4-201; D.C. Official Code §§ 9-204.01 and 9-204.03), the Council designates the alley in Square 2851 that runs between Irving Street, N.W., and Columbia Road, N.W., and 11th Street, N.W., and Sherman Avenue, N.W., as "Theodore "Ted" Williams Alley".

Sec. 3. Transmittal.

The Secretary to the Council shall transmit a copy of this act, upon its effective date, to the Office of the Surveyor, the Office of the Recorder of Deeds, the District Department of Transportation, and the United States Postal Service.

Sec. 4. Fiscal impact statement.

The Council adopts the fiscal impact statement in the committee report as the fiscal impact statement required by section 602(c)(3) of the District of Columbia Home

33 Rule Act, approved December 24, 1973 (87 Stat. 813; D.C. Official Code § 1-  
34 206.02(c)(3)).

35 Sec. 5. Effective date.

36 This act shall take effect following approval by the Mayor (or in the event of veto  
37 by the Mayor, action by the Council to override the veto), a 30-day period of  
38 congressional review as provided in section 602(c)(1) of the District of Columbia Home  
39 Rule Act, approved December 24, 1973 (87 Stat. 813; D.C. Official Code § 1-  
40 206.02(c)(1)), and publication in the District of Columbia Register.



**GOVERNMENT OF THE DISTRICT OF COLUMBIA**  
*District Department of Transportation*



Public Hearing:

Bill 21-134, Tip's Way Designation Act of 2015;  
Bill 21-228, Fieldstone Lane Alley Designation Act of 2015;  
Bill 21-229, Maverick Room Way Designation Act of 2015;  
Bill 21-341, Carry's Way Designation Act of, 2015;  
Bill 21-342, Guethler's Court Designation Act of 2015; and  
B 21-421, Theodore "Ted" Williams Alley Designation Act of 2015

Testimony of  
Alice Kelly  
Manager

Office of Policy and Governmental Affairs  
Office of the Director  
District Department of Transportation

Before the

Committee of the Whole  
Council of the District of Columbia

Thursday, November 19, 2015  
10:00 a.m.  
Room 412  
John A. Wilson Building  
1350 Pennsylvania Avenue, NW  
Washington, D.C. 20004



Good morning, Chairman Mendelson and members of the Committee of the Whole. I am Alice Kelly, Manager of the Office of Policy and Governmental Affairs of the District Department of Transportation (DDOT). I am here today to testify regarding Bill 21-134, Tip's Way Designation Act of 2015; Bill 21-228, Fieldstone Lane Alley Designation Act of 2015; Bill 21-229, Maverick Room Way Designation Act of 2015; Bill 21-341, Carry's Way Designation Act of, 2015; Bill 21-342, Guethler's Court Designation Act of 2015; and B 21-421, Theodore "Ted" Williams Alley Designation Act of 2015.

Bill 21-134, Tip's Way Designation Act of 2015 as currently proposed would designate the alleyway behind 7th Street, N.E., and 8th Street, N.E., and between A Street, N.E., and East Capitol Street, N.E., located in Ward 6, as Tip's Way in acknowledgment of Tip Tipton's dedication to the improvement of this alley.

Bill 21-228, Fieldstone Lane Alley Designation Act of 2015 as currently proposed would designate the alley that is entirely within Square 2258, running parallel to the 4600 block of Broad Branch Road N.W., located in Ward 3, as "Fieldstone Lane".

Bill 21-229, Maverick Room Way Designation Act of 2015 as currently proposed would symbolically designate the 2300 block of 4<sup>th</sup> Street, N.E., between



Rhode Island, N.E. and Bryant Street, N.E., located in Ward 5, as “Maverick Room Way”.

Bill 21-341, Carry’s Way Designation Act of 2015, as currently proposed would designate the alleyway that runs north and south between D Street, S.E. and E Street, S.E., located in Ward 6, as Carry’s Way in recognition of the Carry Ice Cream Company, located on this site in the 1900’s.

Bill 21-342, Guethler’s Court Designation Act of 2015, as currently proposed would designate the alleyway that runs east and west, perpendicular to the north-south alley that runs between D Street, S.E. and E Street, S.E. in Ward 6 as Guethler’s Court, named for John E. Guether, who owned and operated a brewery on this site in the late 1800s.

B 21-421, Theodore “Ted” Williams Alley Designation Act of 2015, as currently proposed would designate the alley bounded by Irving Street, N.W., and Columbia Road, N.W., and 11<sup>th</sup> Street, N.W., and Sherman Avenue, N.W. in Ward 1, as Theodore “Ted” Williams Alley.

DDOT does not foresee any operational impact that these designations would have on the District-wide transportation network. Therefore, DDOT supports each of these symbolic designations and the department stands ready to assist the Council and all other stakeholders with any ceremonial unveiling activities that may materialize as a result of these Bills being enacted.



This concludes my testimony. Thank you for allowing me the opportunity to testify before you today and I am available to answer any questions that you may have.





## ADVISORY NEIGHBORHOOD COMMISSION 1A

SMD 1A01 – Marvin L. Johnson  
SMD 1A04 – Matthew Goldschmidt  
SMD 1A07 – Darwain Frost  
SMD 1A10 – Rashida Brown

SMD 1A02 – Josue Salmeron  
SMD 1A05 – Thu Nguyen  
SMD 1A08 – Kent C. Boese  
SMD 1A11 – Dotti Love Wade

SMD 1A03 – Tom Gordon  
SMD 1A06 – Patrick W. Flynn  
SMD 1A09 – Bobby Holmes  
SMD 1A12 – Margaret Hundley

November 12, 2015

Councilmember Brianne K. Nadeau  
1350 Pennsylvania Avenue, NW, Suite 102  
Washington, DC 20004

RE: Letter of Support of Naming of Alley in Square 2851 after Ted Williams,

Dear Councilmember Nadeau:

At its regular meeting on November 12, 2015, the Advisory Neighborhood Commission (“ANC1A” or “Commission”) considered the above-referenced matter. After providing sufficient notice for and with a quorum of 8, the Commission voted, with 8 Yeas, 0 Nos and 0 Abstentions, to your efforts to name the alley in Square 2851 after Ted Williams (re: B21-0421 - Theodore "Ted" Williams Alley Designation Act of 2015).

Not only will the naming of this alley result in removing a roadblock to the construction of an alley building on the property which includes publicly accessible community benefits – but it is also an excellent opportunity to recognize one of Ward 1’s own.

As you rightfully acknowledge, Mr. Williams was a well-known community leader. He promoted some of the first integrated basketball games in D.C. and started the Banneker Softball League. This resulted into Mr. Williams being posthumously inducted into the American Softball Association Hall of Fame.

The Commission thanks you for your efforts and for your thoughtful consideration in choosing a name for this alley that is appropriate for the Ward 1 community.

Regards,

Kent C. Boese  
Chair, ANC 1A


Government of the District of Columbia  
Office of the Chief Financial Officer



Jeffrey S. DeWitt  
Chief Financial Officer

**MEMORANDUM**

**TO:** The Honorable Phil Mendelson  
Chairman, Council of the District of Columbia

**FROM:** Jeffrey S. DeWitt  
Chief Financial Officer 

**DATE:** April 18, 2016

**SUBJECT:** Fiscal Impact Statement - Theodore "Ted" Williams Alley Designation Act of 2016

**REFERENCE:** Bill 21-421, Draft Committee Print as shared with the Office of Revenue Analysis on April 11, 2016

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**Conclusion**

Funds are sufficient in the fiscal year 2016 and the proposed fiscal year 2017 through fiscal year 2020 budget and financial plan to implement the bill.

**Background**

The bill designates the north-south alley located in the block bordered by Irving Street, N.W. on the north, Sherman Avenue, N.W. on the east, Columbia Road, N.W. on the south, and 11<sup>th</sup> Street, N.W. on the west as Theodore "Ted" Williams Alley.<sup>1</sup> Ted Williams was a Ward 1 resident and community leader. A planned mixed-used condominium and office building will use the new designation as its address.<sup>2</sup>

**Financial Plan Impact**

Funds are sufficient in the fiscal year 2016 and the proposed fiscal year 2017 through fiscal year 2020 budget and financial plan to implement the bill. The designation requires two installed signs and two ceremonial signs. The sign installations and ceremonial signs will cost approximately \$360, which the District Department of Transportation can absorb within its existing resources.

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<sup>1</sup> The alley is located within Square 2851.

<sup>2</sup> On the site of a shuttered auto body shop in the middle of Square 2851.

1 **DRAFT COMMITTEE PRINT**

2 Committee of the Whole

3 June 21, 2016

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10 A BILL

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13 21-421

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16 IN THE COUNCIL OF THE DISTRICT OF COLUMBIA

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20 To designate the public alleys in Square 2851 between Irving Street, N.W., Columbia Road,  
21 N.W., 11<sup>th</sup> Street, N.W., and Sherman Avenue, N.W., in Ward 1, as Theodore “Ted”  
22 Williams Alley.  
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24 BE IT ENACTED BY THE COUNCIL OF THE DISTRICT OF COLUMBIA, That this  
25 act may be cited as the “Theodore ‘Ted’ Williams Alley Designation Act of 2016”.

26 Sec. 2. Pursuant to section 401 of the Street and Alley Closing and Acquisition  
27 Procedures Act of 1982, effective March 10, 1983 (D.C. Law 4-201; D.C. Official Code §§ 9-  
28 204.01) (“Act”), and notwithstanding sections 403, 407, and 408 of the Act (D.C. Official Code  
29 §§ 9-204.03, 9-204.07 and 9-204.08), the Council designates the alley in Square 2851 that runs  
30 north and south between Irving Street, N.W., Columbia Road, N.W., 11<sup>th</sup> Street, N.W., and  
31 Sherman Avenue, N.W., in Ward 1, as “Theodore ‘Ted’ Williams Alley”.

32 Sec. 3. Implementation of Alley Designation

33 (a)(1) The name designated pursuant to section 2 of this act shall be the Official Name of  
34 the alley.

35 (2) For purposes of this act, the term “Official Name” means the legal designation  
36 of the alley for mailing address and other official purposes.

37 (b) The Mayor shall:

38 (1) Update relevant records of the District of Columbia to reflect the name of the  
39 alley, including:

40 (A) Fire and Emergency Services Records;

41 (B) Homeland Security and Emergency Management records;

42 (C) District of Columbia maps; and

43 (D) Any other record of the District of Columbia used for way-finding or  
44 address purposes.

45 (2) Notify the United States Postal Service, other relevant government agencies,  
46 and relevant private sector entities of the official name of the alley; and

47 (3) Install signage indicating the official name of the alley using procedures  
48 established by DDOT, and remove any signs with a previous name.

49 Sec. 4. Transmittal.

50 The Chairman of the Council shall transmit a copy of this act, upon its effectiveness, to  
51 the Mayor and the Director of the District Department of Transportation.

52 Sec. 5. Fiscal impact statement.

53 The Council adopts the fiscal impact statement provided in the committee report as the  
54 fiscal impact statement required by section 4a of the General Legislative Procedures Act of 1975,  
55 approved October 16, 2006 (120 Stat. 2038; D.C. Official Code §1-301.47a).

56 Sec. 6. Effective date.

57 This act shall take effect following approval by the Mayor (or in the event of veto by the



58 Mayor, action by the Council to override the veto), a 30-day period of congressional review as  
59 provided in section 602(c)(1) of the District of Columbia Home Rule Act, approved December  
60 24, 1973 (87 Stat. 813; D.C. Official Code §1-206.02(c)(1)), and publication in the District of  
61 Columbia Register.

1 **DRAFT COMMITTEE PRINT**

2 Committee of the Whole

3 June 21, 2016

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A BILL

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21-421

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IN THE COUNCIL OF THE DISTRICT OF COLUMBIA

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To designate the public alleys in Square 2851 between Irving Street, N.W., Columbia Road,  
21 N.W., 11<sup>th</sup> Street, N.W., and Sherman Avenue, N.W., in Ward 1, as Theodore “Ted”  
22 Williams Alley.  
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act may be cited as the “Theodore ‘Ted’ Williams Alley Designation Act of 2016”.

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Sec. 2. Pursuant to section 401 of the Street and Alley Closing and Acquisition

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Procedures Act of 1982, effective March 10, 1983 (D.C. Law 4-201; D.C. Official Code §§ 9-

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204.01) (“Act”), and notwithstanding sections 403, 407, and 408 of the Act (D.C. Official Code

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§§ 9-204.03, 9-204.07 and 9-204.08), the Council designates the alley in Square 2851 that runs

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north and south between Irving Street, N.W., Columbia Road, N.W., 11<sup>th</sup> Street, N.W., and

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Sherman Avenue, N.W., in Ward 1, as “Theodore ‘Ted’ Williams Alley”.

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Sec. 3. Implementation of Alley Designation

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the alley.

35 (2) For purposes of this act, the term “Official Name” means the legal designation  
36 of the alley for mailing address and other official purposes.

37 (b) The Mayor shall:

38 (1) Update relevant records of the District of Columbia to reflect the name of the  
39 alley, including:

40 (A) Fire and Emergency Services Records;

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43 (D) Any other record of the District of Columbia used for way-finding or  
44 address purposes.

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60 24, 1973 (87 Stat. 813; D.C. Official Code §1-206.02(c)(1)), and publication in the District of  
61 Columbia Register.