

**COUNCIL OF THE DISTRICT OF COLUMBIA
COMMITTEE OF THE WHOLE
COMMITTEE REPORT**

1350 Pennsylvania Avenue, NW, Washington, DC 20004

DRAFT

TO: All Councilmembers

FROM: Chairman Phil Mendelson
Committee of the Whole

DATE: July 10, 2018

SUBJECT: Report on PR 22-835, “Historic Preservation Review Board Brian Crane Confirmation Resolution of 2018”

The Committee of the Whole, to which PR 22-835, the “Historic Preservation Review Board Brian Crane Confirmation Resolution of 2018,” was referred, reports favorably thereon, with technical amendments, and recommends approval by the Council.

CONTENTS

I.	Background and Need.....	1
II.	Legislative Chronology.....	6
III.	Position of The Executive.....	6
IV.	Comments of Advisory Neighborhood Commissions	6
V.	Summary of Testimony.....	6
VI.	Impact on Existing Law	7
VII.	Fiscal Impact.....	8
VIII.	Section-By-Section Analysis	8
IX.	Committee Action.....	8
X.	Attachments	8

I. BACKGROUND AND NEED

On April 17, 2018, PR 22-835, the “Historic Preservation Review Board Brian Crane Confirmation Approval Resolution of 2018” was introduced by Chairman Mendelson at the request of the Mayor. The purpose of PR 22-835 is to confirm the reappointment of Brian Crane as an archeologist member of the Historic Preservation Review Board (the “Board”) for a term to expire July 21, 2021. Dr. Crane is a Ward 2 resident.

Dr. Crane is a highly trained archeologist with 24 years of experience. Dr. Crane holds three degrees from the University of Pennsylvania including a Bachelor’s of Art in Anthropology, a Master’s of Art in American Civilization, and a Ph.D. in Historical Archaeology. The focus of his dissertation research was on 18th- and 19th-century African American pottery. He worked for two years as a pre-doctoral fellow and research assistant in the Anthropology Department of the Smithsonian Institution before joining the Cultural Resources Group of Parsons Engineering Science in 1994. Versar, Inc., an environmental management and construction project management firm, acquired the Cultural Resources Group in 2005. Dr. Crane became the Culture Resources Division Manager and Technical

Service Leader in the Springfield office of Versar in 2008. Within five years, he became the Deputy Technical Service Leader for Versar's Cultural Resources operations nation-wide.

Dr. Crane's responsibilities have included division direction, project management, field supervision, historical research, data analysis, report writing, and laboratory work. The projects he has managed are many and varied. For example, Dr. Crane conducted a Phase 1 Archaeological Survey at the site of the Barry Farm Recreation Center prior to construction, which included geoarchaeological and archaeological investigations. For another project, Dr. Crane created an Integrated Cultural Resources Management Plan for the 177th Fighter Wing, New Jersey Air National Guard, which covered three separate locations. In yet another project, Dr. Crane conducted a nationwide ethnographic, ethnohistoric, and historic review to support Air Force consultations with American Indian Tribes. These are just a few examples from a lengthy list of projects that Dr. Crane's resume describes. Additionally, Dr. Crane is credited as an author of dozens of major technical reports and cultural resources management plans. He is the author of two peer-reviewed articles and over 20 professional conference papers.

At the public roundtable on PR 22-835 on June 21, 2018, Dr. Crane discussed his interest in the District's history and his knowledge and experience. Dr. Crane moved to the District in 1992 and has lived in the Foggy Bottom Historic District since 1998. He has served on the Board for approximately two years. At the roundtable, he shared his priorities for the Board, including ensuring that archaeological issues are considered by the Board where appropriate in project review, supporting Historic Preservation Office (HPO) staff in furthering important issues for the preservation of Washington's archaeological record, and finding creative opportunities to bring the underappreciated stories associated with Washington's archaeological record to life for District residents.

The Historic Preservation Review Board was created by the "Historic Landmark and Historic District Protection Act of 1978" (District Act).¹ This law includes a section declaring the purposes behind the legislation, which include: to protect and enhance landmarks and districts "which represent distinctive elements of the city's cultural, social, economic, political, and architectural history," to in turn "[s]afeguard the city's historic, aesthetic and cultural heritage," in order to foster civic pride in the history of the city, to enhance and perpetuate tourism, to bolster the economy, and to generally promote the use of the District's landmarks and historic districts "for the education, pleasure, and welfare of the people" of the city.²

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¹ See Bill 2-367; D.C. Law 2-144 (codified at D.C. Official Code § 6-1101 *et seq.* (2014)).

² D.C. OFFICIAL CODE § 6-1101(a) (2016).

³ See Bill 2-367; D.C. Law 2-144 (codified at D.C. Official Code § 6-1101 *et seq.* (2014)).

⁴ D.C. OFFICIAL CODE § 6-1101(a) (2016).

The Board is composed of nine members appointed by the Mayor after confirmation by the Council.⁵ The District Act requires that the Board shall be constituted and its members qualified in order to comply with the requirements for a State Review Board pursuant to the National Historic Preservation Act of 1966 (federal Act) and federal regulations.⁶ The federal Act was enacted in 1966 as a response to the destruction of older buildings and neighborhoods following World War II and to preserve the history and heritage of the nation.⁷ With the federal law, a national framework was established that linked national with local historic preservation efforts, creating historic preservation offices in the states and the District, expanding the National Register of Historic Places to include state and local properties, and making preservation grants available to the states.⁸

Table 1: Membership of the Historic Preservation Review Board

Resolution #	Position	Appointee	Term Expiring:	Residency
PR 22-835	Archeologist Member	Brian Crane	July 21, 2021	Ward 2
R. 22-397	Architect Member	Thomas G. Brokaw	July 21, 2020	Ward 4
R. 22-416	Historian Member	Sandra Jowers-Barber	July 21, 2020	Ward 4
R. 21-668	Public Member	Marnique Heath	July 21, 2018	Ward 6
R. 21-704	Public Member	Outerbridge Horsey	July 21, 2019	Ward 2
R. 21-584	Public Member	Linda Greene	July 21, 2019	Ward 8
R. 20-583	Architect Member	Chris Landis	July 21, 2019	Ward 4
R. 21-555	Historian Member	Andrew P. Aurbach	July 21, 2018	Ward 3
R. 21-556	Architectural Historian Member	Gretchen K. Pfaehler	July 21, 2018	Ward 6

The federal regulations for State Review Boards require that all Board members have “demonstrated competence, interest, or knowledge in historic preservation.”⁹ Additionally, a majority of the members must meet the “Secretary of the Interior’s (Historic Preservation) Professional Qualification Standards.”¹⁰ The Secretary’s Standards specify professional qualifications for the disciplines of history, archeology, architectural history, architecture, and historic architecture. The members of the Board subject to the Standards must include, at a minimum, one individual meeting the Standards for history, one meeting the Standards for prehistoric archeology or historic archeology, and one meeting the Standards for architectural history.¹¹ The remaining members of the Board subject to the Standards may represent any of the described disciplines.¹²

Dr. Crane is nominated for appointment as the archeologist member of the Board. As discussed in Table 2 below, the qualifications for a Board member specializing in archeology are a graduate degree in archeology, anthropology, or closely-related field; at least one year of full-time professional experience or equivalent specialized training in archeological research, administration, or

⁵ *Id.* § 6-1103(a).

⁶ *Id.*

⁷ *Preserving America’s Historic Places*, NATIONAL PARK SERVICE, U.S. DEPARTMENT OF THE INTERIOR, <http://www.nps.gov/history/40th/> (last visited Mar. 28, 2016).

⁸ See TANYA EDWARDS BEAUCHAMP, FROM GERMANY TO AMERICA: HISTORIC PRESERVATION SOLUTIONS FOR ADOLF CLUSS BUILDINGS 1962-2005 2 (undated), available at: <http://goo.gl/VqxS3s>.

⁹ 36 C.F.R. § 61.4(f)(1) (2016).

¹⁰ *Id.*

¹¹ *Id.* (The regulations state that one person may meet the standards for more than one required discipline. *Id.*).

¹² *Id.*

management; at least four months of supervised field and analytic experience in general North American archeology, and a demonstrated ability to carry research to completion; plus either: a) at least one year of full-time professional experience at a supervisory level in the study of archeological resources of the prehistoric period; or b) at least one year of full-time professional experience at a supervisory level in the study of archeological resources of the historic period. Dr. Crane clearly meets these requirements given his doctorate degree in historical archeology and his extensive professional experience including historic archeology projects.

D.C. Law 21-144 specifies that all appointments to the Board: "...shall be made with a view toward having its membership represent to the greatest practicable extent the composition of the adult population of the District of Columbia with regard to race, sex, geographic distribution and other demographic characteristics."¹³ Each member serves a term of three years, and terms are staggered so that one-third of the appointments expire each year.¹⁴ Dr. Crane's nomination by the Mayor for appointment is for a term to end July 21, 2021.

The duties of the Board include:

- Advising the Mayor on whether proposed demolitions, alterations, subdivisions, and new construction affecting historic properties in the District are compatible with the Historic Landmark and Historic District Protection Act of 1978 (D.C. Law 2-144; D.C. Official Code § 6-1101 *et seq.*);
- Designating and maintaining a current inventory of historic landmarks and historic districts;
- Performing the functions and duties of a State Review Board pursuant to D.C. Law 2-144 and the National Historic Preservation Act (16 U.S.C. 470 *et seq.*);
- Acting on referrals from the Foreign Missions Board of Zoning Adjustment relating to the demolition, alteration, or new construction of foreign missions, chanceries, and international organizations located in historic districts or that are historic landmarks, pursuant to the Foreign Missions Act (22 U.S.C. § 4306); and
- Other functions and duties relating to the "protection, preservation, enhancement and perpetuation of the historic, architectural, cultural and aesthetic heritage" of the District as assigned by the Mayor.¹⁵

¹³ D.C. OFFICIAL CODE § 6-1103(b) (2014).

¹⁴ *Id.*

¹⁵ *Id.* § 6-1103(c); D.C. MUN. REGS. title 10C, § 106 (2004).

Table 2: Secretary of the Interior’s Professional Standards for Historic Preservation¹⁶

Discipline	Professional Qualifications
History	<ul style="list-style-type: none"> ▪ Graduate degree in history or closely-related field; or ▪ Bachelor’s degree in history or closely-related field, plus one of the following: <ol style="list-style-type: none"> 1. At least two years of full-time experience in research, writing, teaching, interpretation, or other demonstrable professional activity with an academic institution, historic organization or agency, museum, or other professional institution; or 2. Substantial contribution through research and publication to the body of scholarly knowledge in the field of history.
Archeology	<ul style="list-style-type: none"> ▪ Graduate degree in archeology, anthropology, or closely-related field, plus: <ol style="list-style-type: none"> 1. At least one year of full-time professional experience or equivalent specialized training in archeological research, administration, or management; 2. At least four months of supervised field and analytic experience in general North American archeology, and 3. Demonstrated ability to carry research to completion. ▪ For prehistoric archeology, must also have at least one year of full-time professional experience at a supervisory level in the study of archeological resources of the prehistoric period. ▪ For historic archeology, must also have at least one year of full-time professional experience at a supervisory level in the study of archeological resources of the historic period.
Architectural History	<ul style="list-style-type: none"> ▪ Graduate degree in architectural history, art history, historic preservation, or closely-related field, with coursework in American architectural history, or ▪ Bachelor’s degree in architectural history, art history, historic preservation or closely-related field, plus one of the following: <ol style="list-style-type: none"> 1. At least two years of full-time experience in research, writing, or teaching in American architectural history or restoration architecture with an academic institution, historical organization or agency, museum, or other professional institution; or 2. Substantial contribution through research and publication to the body of scholarly knowledge in the field of American architectural history.
Architecture	<ul style="list-style-type: none"> ▪ Professional degree in architecture plus: <ol style="list-style-type: none"> 1. At least two years of full-time experience in architecture; or 2. A state license to practice architecture.
Historic Architecture	<ul style="list-style-type: none"> ▪ Professional degree in architecture, or state license to practice architecture, plus one of the following: <ol style="list-style-type: none"> 1. At least one year of graduate study in architectural preservation, American architectural history, preservation planning, or closely- related field; or 2. At least one year of full-time professional experience on historic preservation projects. ▪ Graduate study or experience must include detailed investigations of historic structures, preparation of historic structures research reports, and preparation of plans and specifications for preservation projects.

Dr. Crane brings to the Board substantial breadth of experience as a professional archaeologist. He has spent more than two decades living and working on archaeology projects in and around the District and holds membership in a variety of professional archaeological societies. Moreover, he is well versed in the world of historic preservation and has worked with state historic preservation offices all over the country on projects in accordance with both the National Historic Preservation Act and state and local preservation ordinances. The Committee recommends the confirmation of Dr. Brian D.

¹⁶ *Archeology and Historic Preservation: Secretary of the Interior’s Standards and Guidelines [As Amended and Annotated]*, NATIONAL PARK SERVICE, <http://goo.gl/qDMbmn> (last visited Mar. 28, 2016).

Crane's nomination for reappointment as an archaeologist member of the Historic Preservation Review Board.

II. LEGISLATIVE CHRONOLOGY

April 17, 2018	PR 22-835, "Historic Preservation Review Board Brian Crane Confirmation Resolution of 2018" is introduced by Chairman Mendelson at the request of the Mayor.
April 27, 2018	Notice of Intent to Act on PR 22-835 is published in the <i>District of Columbia Register</i> .
May 1, 2018	PR 22-835 is officially "read" at the legislative meeting; on this date the referral of the proposed resolution to the Committee of the Whole is official and the 90-day period for Council review begins. If the measure is not acted upon by the Council before October 1, 2018, PR 22-835 will be deemed disapproved.
June 8, 2017	Notice of a public hearing on PR 22-835 is published in the <i>Register</i> .
June 21, 2018	The Committee of the Whole holds a public hearing on PR 22-835.
July 5, 2018	The Committee of the Whole marks-up PR 22-835.

III. POSITION OF THE EXECUTIVE

Brian Crane is the Mayor's nominee for one of nine positions appointed by the Mayor to the Historic Preservation Review Board.

IV. COMMENTS OF ADVISORY NEIGHBORHOOD COMMISSIONS

The Committee received no testimony or comments from any Advisory Neighborhood Commission on PR 22-835.

V. SUMMARY OF TESTIMONY

The Committee of the Whole held a public roundtable on PR 22-835 on Thursday, June 21, 2018. The testimony summarized below is from that roundtable as it pertains to Dr. Crane's reappointment. Copies of the written testimony are attached to this report.

John Sandor, President, DC Preservation League ("DCPL"), testified in general about Board nominees and expressed concern with filling other available Board positions based on professional qualifications at the expense of meeting the demographic and geological representation required by the regulations. He stated that currently there are no Board members from Wards 1, 5, and 8. Mr. Sandor also testified on the functions of the Board and shared DCPL's concern that HPRB members are substituting personal criteria for those specified in the law when making designation decisions. He suggested that a possible remedy would be continued Board member training and assigning an attorney to aid the Board when and if legal advice is needed during a hearing.

Sally Berk, Committee of 100 on the Federal City, testified in support of Dr. Crane's reappointment. Ms. Berk expressed concerns with the Board's consideration of owner objection at the expense consistently applying historic preservation criteria. Ms. Berk testified that Dr. Crane understands that owner objection is not a criterion by which he can determine if a property should be designated and that the Committee of 100 anticipates that he will implement this consistently.

Nick Sementelli, Public Witness, testified about general concerns relating to the historic preservation review process by the Board. Mr. Sementelli shared his concerns with the Kingman Park historic district designation process, citing to a lack of community engagement and political consensus. He expressed that he worries the same will happen to his Bloomingdale Neighborhood.

Bob Coomber, Commissioner, ANC 7D01, testified about general concerns relating to the historic preservation review process by the Board. Commissioner Coomber spoke about the recent historic district designation of Kingman Park, located within the ANC he represents. He emphasized the lack of public input and transparency throughout the process. Commissioner Coomber concluded by offering suggestions to allow for more resident participation.

Brian Crane, Nominee, testified and answered questions regarding his background and experience as it pertains to the Board, and his interest in continuing to serve on the Board. Dr. Crane summarized his background as an archeologist including projects that have included evaluation and management of historic buildings, districts, and objects. He shared that his "preservation philosophy is guided by a belief that historic preservation and development are at their best when done together" and explained that "the board strives to maintain a balance between the needs of preservation and the needs of development, and always looks for the win-win that will benefit both."

The Committee received no testimony or comments in opposition to PR 22-835.

VI. IMPACT ON EXISTING LAW

Nine positions exist on the Historic Preservation Review Board that require Council confirmation. Pursuant to D.C. Official Code § 6-1103(a), the Board shall be constituted and its members qualified in order to meet the requirements for a State Review Board under regulations issued pursuant to the National Historic Preservation Act of 1966. These regulations require all Review Board members to have "demonstrated competence, interest, or knowledge in historic preservation," and that a majority of Board members meet the Secretary of the Interior's Professional Qualification Standards for Historic Preservation.¹⁷ That majority must specifically include at a minimum, one individual meeting the Secretary's Standards for history, one meeting the Standards for archeology, and one meeting the Standards for architectural history.¹⁸ One member may meet the Standards for more than one of the required disciplines, and the other members required to meet the Standards may represent any of the described disciplines.¹⁹ Thus, five members of the Board must meet the Standards as described above, while the other four members are not so required. As an archeologist member, Dr.

¹⁷ 36 C.F.R. 61.4(f)(1) (2016).

¹⁸ *Id.*

¹⁹ *Id.*

Crane is required to meet the Secretary's standards for professional qualifications, which he does (as discussed earlier in this report).

VII. FISCAL IMPACT

PR 22-835 will have no fiscal impact on the District of Columbia budget or financial plan. Pursuant to D.C. Official Code § 1-611.08(c)(2)(h), Historic Preservation Review Board members are compensated for their services at a rate of \$25 per hour, with a cap of \$3,000 per board member per year.²⁰ The compensation for members of the Board is included as part of the annual budget for the Office of Planning.

VIII. SECTION-BY-SECTION ANALYSIS

<u>Section 1</u>	States the short title of PR 22-835.
<u>Section 2</u>	Confirms the appointment of Brian Crane as an archeologist member of the Historic Preservation Review Board for a term to expire July 21, 2021.
<u>Section 3</u>	Requires that a copy of the resolution, upon adoption, be transmitted to the nominee and to the Office of the Mayor.
<u>Section 4</u>	Provides that PR 22-835 shall take effect immediately.

IX. COMMITTEE ACTION

X. ATTACHMENTS

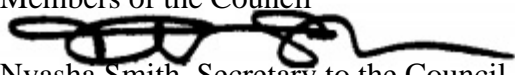
1. PR 22-835 as introduced
2. Nominee's response to Committee questions
3. Written testimony and letters in support of nominee
4. Legal sufficiency determination
5. Committee Print for PR 22-835

²⁰ In the case when the Chairperson of the Board a public member, that member receives an addition compensation of 20% above the annual \$3,000 cap. See D.C. OFFICIAL CODE § 1-611.08.

COUNCIL OF THE DISTRICT OF COLUMBIA
1350 Pennsylvania Avenue, N.W.
Washington D.C. 20004

Memorandum

To : Members of the Council

From : 
Nyasha Smith, Secretary to the Council

Date : April 18, 2018

Subject : Referral of Proposed Legislation

Notice is given that the attached proposed legislation was introduced in the Office of the Secretary on Tuesday, April 17, 2018. Copies are available in Room 10, the Legislative Services Division.

TITLE: "Historic Preservation Review Board Brian Crane Confirmation Resolution of 2018", PR22-0835

INTRODUCED BY: Chairman Mendelson at the request of the Mayor

The Chairman is referring this legislation to the Committee of the Whole. This resolution will be deemed disapproved on Monday, October 1, 2018 without Council action.

Attachment

cc: General Counsel
Budget Director
Legislative Services



2018 APR 17 PM 1:30
OFFICE OF THE
SECRETARY

MURIEL BOWSER APR 17 2018
MAYOR

The Honorable Phil Mendelson
Chairman
Council of the District of Columbia
John A. Wilson Building
1350 Pennsylvania Avenue, N.W., Suite 504
Washington, DC 20004

Dear Chairman Mendelson:

In accordance with section 2 of the Confirmation Act of 1978, effective March 3, 1979 (D.C. Law 2-142; D.C. Official Code § 1-523.01) and pursuant to Mayor's Order 83-119, dated May 6, 1983, and section 4 of the Historic Landmark and Historic Protection Act of 1978, effective March 3, 1979 (D.C. Law 2-144; D.C. Official Code § 6-1103), I am pleased to nominate the following person for reappointment:

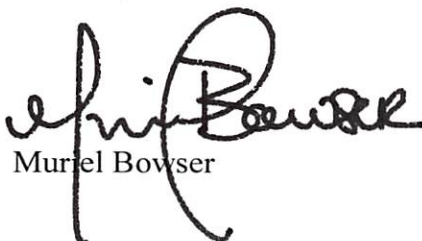
Mr. Brian Crane
913 Hughes Street NW
Washington, D.C. 20037
(Ward 2)

as an archeologist member of the Historic Preservation Review Board, for a term to end July 21, 2021.

Enclosed you will find biographical information detailing Mr. Crane's experience, together with a proposed resolution to assist the Council during the confirmation process.

I would appreciate the Council's earliest consideration of this nomination for confirmation. Please do not hesitate to contact me, or Steven Walker, Director, Mayor's Office of Talent and Appointments, should the Council require additional information.

Sincerely,


Muriel Bowser



Chairman Phil Mendelson
at the request of the Mayor

A PROPOSED RESOLUTION

IN THE COUNCIL OF THE DISTRICT OF COLUMBIA

Chairman Phil Mendelson, at the request of the Mayor, introduced the following resolution
which was referred to the Committee on _____.

To confirm the reappointment of Mr. Brian Crane to the Historic Preservation Review Board.

RESOLVED, BY THE COUNCIL OF THE DISTRICT OF COLUMBIA, That this resolution may be cited as the "Historic Preservation Review Board Brian Crane Confirmation Resolution of 2018".

Sec. 2. The Council of the District of Columbia confirms the reappointment of:

Mr. Brian Crane
913 Hughes Street NW
Washington, D.C. 20037
(Ward 2)

as an archeologist member of the Historic Preservation Review Board, established by Mayor's Order 83-119, issued May 6, 1983 (30 DCR 3031) in accordance with section 4 of the Historic Landmark and Historic District Protection Act of 1978, effective March 3, 1979 (D.C. Law 2-144; D.C. Official Code § 6-1103), for a term to end July 21, 2021.

Sec. 3. The Council of the District of Columbia shall transmit a copy of this resolution, upon its adoption, to the nominee and to the Office of the Mayor.

Sec. 4. This resolution shall take effect immediately.

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at the request of the Mayor

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144; D.C. Official Code § 6-1103), for a term to end July 21, 2021.

Sec. 3. The Council of the District of Columbia shall transmit a copy of this resolution,
upon its adoption, to the nominee and to the Office of the Mayor.

Sec. 4. This resolution shall take effect immediately.

BRIAN D. CRANE, Ph.D., RPA

Education:

B.A., Anthropology, May 1986, University of Pennsylvania, Philadelphia, Pennsylvania

M.A., American Civilization, May 1987, University of Pennsylvania, Philadelphia, Pennsylvania

Ph.D. Historical Archaeology, August 1993, University of Pennsylvania, Philadelphia, Pennsylvania

Certificate in 3D Animation, June 2013 Boston University Center for Digital Imaging Arts

Experience Summary:

I am an archaeologist with more than 20 years of experience in cultural resources projects performed across the United States. I am an independent researcher offering 3D recordation and visualization services in cultural resources. I joined the Cultural Resources Group of Parsons Engineering Science in 1994, then moving to Versar in 2005 when they acquired the Parsons cultural group. My responsibilities have included division direction, archaeological laboratory supervision, project management, field supervision, historical research, data analysis, and report writing. My areas of expertise include historical archaeology, Swedes in the colonial Delaware Valley, and archaeological curation policy among others. Other areas of interest include, GIS analysis, data management in archaeology, photogrammetry and 3D visualization. I am the author of two peer-reviewed articles and over 20 professional conference papers. In 2016, I was appointed by Washington, DC Mayor Muriel Bowser to serve on the District of Columbia Historic Preservation Review Board, and I also serve on the Professional Advisory Panel of Digital Antiquity.

Experience:

June 2005 – February 2018. Versar, Project Manager/Principle Investigator Archaeologist.

April 1994 – April 2005. Parsons, Project Manager/ Principle Investigator Archaeologist.

Selected Projects Performed with Versar (2005-2018):

- Project ORCHID, developing cultural resources data management tools in support of United States Air Force contingency operations overseas.
- Department of Defense Legacy Resource Management Program Grant: Archaeological Collection Sampling and Discard Protocols.
- Department of Defense Legacy Resource Management Program Grant: Protocols for 3D Visualization as Alternative Mitigation and Public Interpretation.
- Alternative Mitigation for the Polk Tenant Site, Route 301, Delaware; a synthesis of wells excavated in Delaware and preparation of public website material for the Delaware Department of Transportation.
- 3D Model Fort Ethan Allen; a 3D model of a Civil War era fort outside Washington, DC in support of planned public exhibits prepared for Arlington County, VA.
- Green Spring Gardens Cultural Landscape Report prepared for the Fairfax County, VA Park Authority.

Publications:

"Filth, Garbage, and Rubbish: Refuse Disposal, Sanitary Reform, and Nineteenth-Century Yard Deposits in Washington, D.C." *Historical Archaeology*, 2000 34(1):20-38.

"Continuity, Adaptation and Resistance: The Cultural Contexts of the Manufacture, Distribution and Use of African American Pottery in Eighteenth-Century Charleston, South Carolina" in *Materials Issues in Art and Archaeology IV* edited by Pamela Vandiver, James Druzik and José Luis Galvan Madrid (coauthors Crane, Brian, James Blackman and Pamela Vandiver). Materials Research Society, Pittsburgh, 1995.

Selected Papers and Presentations:

"Historic Ethnography and the Early Colonial Delaware Valley." Paper presented at the 2017 Society for Historical Archaeology Conference on Historical and Underwater Archaeology, Fort Worth, TX.

"Beyond ethnicity: Compositional analysis and the manufacture and trade of Colonoware." Paper presented at the 2016 Society for American Archaeology Conference, Orlando, FL.

"Late 17th-Century Demographic and Settlement Patterns Among Swedish Families in the Delaware Valley." Paper presented at the 2015 Society for Historical Archaeology Conference on Historical and Underwater Archaeology, Seattle, WA.

"Getting to the Bottom: A Synthesis of Wells Excavated in Delaware." Paper presented at the 2014 Middle Atlantic Archaeological Conference, Langhorne, PA.

"3D Virtual Landscape Analysis of 18th-century Settlement in the Swedes Tract, PA." Paper presented at the 2014 Society for Historical Archaeology Conference on Historical and Underwater Archaeology, Quebec City, Quebec.

Selected Technical Reports:

Expanded Data Gathering and Archaeological Sensitivity: Republic of Chad. Prepared for the Fort Worth District US Army Corps of Engineers, and the US Air Force, Civil Engineer Center. (coauthors: Dennis Knepper and Chris Bowen).

Protocols for 3D Visualization as Alternative Mitigation and Public Interpretation. Department of Defense Legacy Resource Management Program Grant Project 14-733. 2016.

Wells in Delaware: Alternative Mitigation for The Polk Tenant Site (N05221, 7NC-F-111). Prepared for the Delaware Department of Transportation. Co-authored with Dennis Knepper and Chris Bowen. 2015. http://deldot.gov/archaeology/us301/Polk_Site/wells_in_Delaware.pdf

Professional Affiliations:

Society for Historical Archaeology, Society for American Archaeology, Register of Professional Archaeologists, Professional Advisory Panel for Digital Antiquity, Recording Secretary for the Middle Atlantic Archaeological Conference, District of Columbia Historic Preservation Review Board

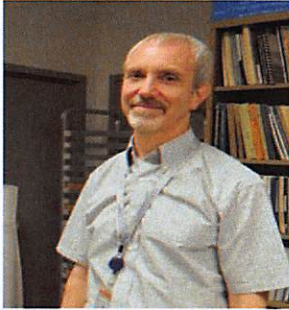
Website: <http://www.archae3d.com/>

LinkedIn: <https://www.linkedin.com/in/brian-crane-76b7895/>



Executive Office of the Mayor – Mayor’s Office of Talent and Appointments
John A. Wilson Building | 1350 Pennsylvania Avenue, Suite 600 | Washington, DC 20004

Brian Crane



Dr. Brian Crane, a current member of the Historic Preservation Review Board, is a Registered Professional Archaeologist with Versar, Incorporated.

Dr. Crane has worked as a professional archaeologist in the Washington, DC metropolitan area for 22 years. He has participated in numerous archaeological projects in the District of Columbia as well as elsewhere in the region and across the United States. Dr. Crane worked for two years as a pre-doctoral fellow and research assistant in the Anthropology Department of the Smithsonian Institution before joining the Cultural Resources Group of Parsons Engineering Science in 1994. In 2005 he became the Senior Archaeologist at Versar and, with Versar's acquisition of Geo-Marine in 2013, he became the Deputy Technical Service Leader for Versar's Cultural Resources operations nation-wide. He is credited as an author on dozens of major technical reports and cultural resources management plans. Dr. Crane has been involved with major projects in the District of Columbia and has participated in leading excavations of 19th-century docks and remains of the Washington Canal at the Southeast Federal Center.

A Ward 2 resident, Dr. Crane received a Bachelor of Arts in Anthropology, Master of Arts in American Civilization, and a Doctor of Philosophy in Historical Archaeology from the University of Pennsylvania.



GOVERNMENT OF THE DISTRICT OF COLUMBIA
Executive Office of Mayor Muriel Bowser



Office of the General Counsel to the Mayor

To: Alana Intrieri, Steve Walker
From: Betsy Cavendish
Date: April 6, 2018
Subject: Legal sufficiency review of Resolution nominating Andrew Aurbach, Brian Crane, Marnique Heath, and Gretchen Pfahler to the District of Columbia Historic Preservation Review Board.

This is to Certify that this office has reviewed the above-referenced Resolution and found it to be legally unobjectionable. If you have any questions in this regard, please do not hesitate to call me at 202-724-7681.

A handwritten signature in cursive script that reads 'Elizabeth A. Cavendish'. The signature is written in black ink and is positioned above a horizontal line.

Elizabeth Cavendish

The Honorable Phil Mendelson
Chair District of Columbia City Council
1350 Pennsylvania Ave, NW
Washington, DC 20004

June 18, 2018

Dear Council Member Mendelson,

Thank you for your letter of June 11 inviting me to a public hearing to confirm my reappointment to the District of Columbia Historic Preservation Review Board. I have included the following responses to questions asked in your letter.

Questions 1-8 are addressed in my most recent financial disclosure statement (attached).

9. Please list all boards and commissions connected with the District government on which you are or have been a member, and include the term of service for each.

None

10. Please list any other boards (e.g. Boards of Directors of a non-profit) on which you are a member.

Professional Advisory Board for Digital Antiquity
Recording Secretary Middle Atlantic Archaeological Conference

11. Do you have any outstanding liability for taxes, fees, or other payments to the District, federal, or other state or local governments, either contested or uncontested? If so, please provide documentation of attempts to pay the amount owed or to resolve the disputed claim.

I have no outstanding liability for taxes, fees, or other payments.

12. Do you or any member of your immediate family have any interest, financial or otherwise, that may directly or indirectly pose a conflict of interest for you in performance of your duties as a member of the HPRB?

None.

13. Please describe any local political activity (i.e. the District of Columbia local elections or campaigns) that you have engaged in over the past five years, including campaign contributions to a local candidate or political action committee.

None.

14. Are you registered with any local, state, or federal government to lobby? If so,

bdcrane@archae3d.com
www.archae3d.com
913 Hughes Mews, NW
Washington, DC 20037
202-288-9904



list the jurisdiction(s) in which you are registered.

I am not registered to lobby.

15. Why have you agreed to serve for a three-year term? How do you plan to help the HPRB fulfill its role and mission during your time on the HPRB over the next three years?

I have appreciated the opportunity to serve the citizens of the District of Columbia over the last two years. I believe the board provides an important service to the District in balancing the needs of ongoing economic development and growth with the public's desire to maintain the character of our historic properties and districts. I have enjoyed my time on the board listening to public testimony and engaging with property owners and the interested public.

16. Please discuss any past and present experiences not already mentioned that you believe are relevant to support your appointment as a member of the Board.

I have attached a statement that describes my professional experience as an archaeologist as it relates to service on the HPRB.

Very Respectfully,

Brian Crane



FDS Filing Details for 2017

Name: Brian Crane

Date of Appointment or Employment: 4/21/2016

Final Date of Service:

Position: Member Historic Preservation Review Board

Agency: Historic Preservation Review Board

Position Held with the District Government During the Prior calendar year (If Not The Same As Above)

Position:

Final Date in Position:

Agency:

Non District Employment/Business

1) Did you have any non-District employment or engage in any outside business during the previous calendar year for which you received compensation of \$200 or more?

Position / Title	Name of Employer	Description of Work	Start Date	End Date	Income Received from Outside Business	Client Name
Project Manager	Versar, Inc.	Managing projects and directing cultural resources staff in the Springfield, VA office of Versar	04/01/2005	02/09/2018	\$50,001 - \$100,000	

2) Was your spouse, registered domestic partner, or dependent child(ren) employed by a private entity or did they engage in any business endeavors during the previous calendar year for which they received compensation of \$200 or more?

Position / Title	Name of Employer	Description of Work	Start Date	End Date	Client Name
Senior Staff Attorney	Whitman Walker Health	Legal services for Whitman Walker Health clients	09/01/2013		

3) Did you serve in any unpaid position (without compensation) as an officer, director, partner, consultant, contractor, volunteer, member or any other fiduciary capacity of a non-government board or other outside entity during the previous calendar year?

Position / Title	Name of Entity	Start Date	End Date
Recording Secretary	Middle Atlantic Archaeological Conference	03/18/2017	

4) Did your spouse, registered domestic partner, or dependent child(ren) serve in any unpaid position (without compensation) as an officer, director, partner, consultant, contractor, volunteer, member or any other fiduciary capacity of a non-government board or other outside entity during the previous calendar year?

No

5) During the previous calendar year, did you have any agreements with a former or current employer, other than with the District of Columbia, for future payments or benefits (such as separation pay, partnership buyouts, or pension or retirement pay) or for future employment or for a leave of absence?

No

6) During the previous calendar year, did your spouse, registered domestic partner, or dependent child(ren) have any agreements with a former or current employer, other than with the District of Columbia, for future payments or benefits (such as separation pay, partnership buyouts, or pension or retirement pay) or for future employment or for a leave of absence?

No

Securities, Holdings and Investments

7) Did you have a beneficial interest in or hold any security ("security" means stocks (any class), bonds (including savings bonds and tax exempt bonds), stock options, warrants, debentures, obligations, notes (not mortgage notes), mortgages (not on one's home), investment interests in limited partnerships, REITs, and such other evidences of indebtedness and certificates of interest or participation in any profit-sharing agreement as are usually referred to as securities) at the close of the previous calendar year that exceeded in the aggregate \$1,000 or that produced income of \$200 or more?

No

8) Did your spouse, registered domestic partner, or dependent child(ren) have a beneficial interest or hold any security ("security" means stocks (any class), bonds (including savings bonds and tax exempt bonds), stock options, warrants, debentures, obligations, notes (not mortgage notes), mortgages (not on one's home), investment interests in limited partnerships, REITs, and such other evidences of indebtedness and certificates of interest or participation in any profit-sharing agreement as are usually referred to as securities) at the close of the previous calendar year that exceeded in the aggregate \$1,000 or that produced income of \$200 or more?

No

9) Did you owe any entity or person (other than a member of your immediate family) \$1,000 or more, (excluding: mortgages on your personal residence, student loans, automobile loans, credit card accounts or other revolving credit, and other loans from a federal or state insured or regulated financial institution), during the previous calendar year?

No

10) Did your spouse, domestic partner or dependent child(ren) owe any entity or person (other than a member of their immediate family) \$1,000 or more, (excluding: mortgages on personal residences, student loans, automobile loans, credit card accounts or other revolving credit, and other loans from a federal or state insured or regulated financial institution), during the previous calendar year?

No

11) Did you have an interest in any real property located in the District during the previous calendar year aside from your primary personal residence, where your interest had a fair market value of more than \$1,000, or where the property produced income of \$200 or more?

No

12) Did your spouse, domestic partner, or dependent child(ren) have an interest in any real property located in the District during the previous calendar year, aside from their primary personal residence, where their interest had a fair market value of more than \$1,000, or where the property produced income of \$200 or more?

No

Regulated Professions

13) Do you hold any professional or occupational licenses issued by the District of Columbia government (i.e., are you licensed to practice law in the District of Columbia, or are you licensed by the District's Department of Health, the District's Department of Consumer and Regulatory Affairs, the District's Department of Mental Health, the District's Department of Insurance Securities and Banking, the Metropolitan Police Department, the District's Occupational and Professional Licensing Administration, etc.)?

No

14) Does your spouse, domestic partner, or dependent child(ren) hold any professional or occupational licenses issued by the District of Columbia government (i.e., are they licensed to practice law in the District of Columbia, or are they licensed by the District's Department of Health, the District's Department of Consumer and Regulatory Affairs, the District's Department of Mental Health, the District's Department of Insurance Securities and Banking, the Metropolitan Police Department, or the District's Occupational and Professional Licensing Administration, etc.)?

Type of License Issued	Issuing Entity
law license	District of Columbia Bar

Gifts

15) Did you receive any gift(s) (Gift is defined as a payment, subscription, advance, forbearance, rendering, or deposit of money, services, or anything of value, unless consideration of equal or greater value is received) from any person that has or is seeking to do business with the District, conducts operations or activities that are regulated by the District, or has an interest that may be favorably affected by the performance or nonperformance of your duties in the total amount or with a total value of \$100 or more during the previous calendar year?

No

Additional Comments

Supporting Documents

I certify that I have:

- Not caused title to property to be placed in another person or entity for the purpose of avoiding the disclosure requirements on the preceding form;
- Filed and paid my income and property taxes;
- Diligently safeguarded the assets of the taxpayers and the District;
- Reported known illegal activity, including attempted bribes, to the appropriate authorities;
- Not been offered or accepted any bribes;
- Not directly or indirectly received government funds through illegal or improper means;
- Not raised or received funds in violation of federal or District law; and
- Not received or been given anything of value, including a gift, favor, service, loan gratuity, discount, hospitality, political contribution, or promise of future employment, based on any understanding that my official actions or judgment or vote would be influenced.

I understand that:

- Submission of this report means that I have completed the report with all applicable schedules and that the report is ready for filing with BEGA.
- Once this report is submitted, it cannot be edited. All modifications thereafter can only be done by filing an amendment.

Additional Comments



June 21, 2018

The Honorable Phil Mendelson
Council of the District of Columbia
1350 Pennsylvania Avenue NW
Washington, DC 20004

Chairman Mendelson and Council Members:

The DC Preservation League (DCPL), Washington's citywide nonprofit advocate dedicated to the preservation and protection of the city's historic built environment would like to offer the following comments regarding the Historic Preservation Review Board (HPRB) today. The focus of our comments today are on the general makeup and performance of the HPRB and its functioning under the Historic Landmark and Historic District Protection Act of 1978 (DC Law 2-144) and its associated regulations.

Nominees:

Two sets of regulations govern the make-up of the HPRB: one at the federal level mandating certain professional qualifications be represented to allow participation in the National Register programs and qualify for federal grant money, and the other at the city level requiring representation of the composition of the adult population of the District of Columbia with regard to race, sex, geographic distribution and other demographic characteristics, to be met with members who only need have a "demonstrated interest in historic preservation."

While it would be acceptable to have multiple board member representing each of the professional positions of Architectural Historian, Architect, Historian and both historic and prehistoric Archaeologist that would be impracticable to achieve while meeting the city requirements for demographic representation and geographic distribution. As we have advocated in the past, having more than one position filled by an architect can facilitate the HPRB's design review function that is so large a part of what they do, but we question filling other available positions based on professional qualifications at the expense meeting the demographic and geographical representation required by our city regulation. At present there are no members of the Board from Wards 1, 5 and 7. We ask you to encourage the mayor to put forth nominees who could broaden the representation of the Board.

Function of the Board:

The implementing regulations for the D.C. historic preservation law (Title 10-C of the D.C. Municipal Regulations) describe, among other things, the procedures for "Designation of Historic

Landmarks and Districts.” The regulations discuss eligible applicants, noticing, public comments and the process for the designation hearing. They also lay out the legal criteria for designation in both the DC Inventory and the National Register.

DCPL is concerned that statements by HPRB members suggest that some are substituting personal criteria for those specified in the law when making designation decisions, which could invite legal challenges to those designations. Moreover, DCPL's Executive Director recently participated in a panel discussion at the American Institute of Architects where an informed discussion about the HPRB revealed considerable concern about inconsistency in its rulings more generally.

Having fair and consistent hearings is a necessary tool to encourage investment in our historic neighborhoods and downtown core that not only results in the preservation and adaptive reuse of these irreplaceable resources, but ultimately produces tremendous financial benefits to the city.

Whether professional or citizen, all members of the Historic Preservation Review Board are required to have demonstrated competence, interest or knowledge in historic preservation. They should also be expected to be knowledgeable about the purposes of the DC preservation act and the content of its associated regulations. Training in the applicable legal standards should be offered as needed, particularly when new members join the HPRB. In addition, if legal advice is needed during the hearings, the Office of Planning now has an attorney on staff who could provide such assistance.

We encourage you to take advantage of the opportunity afforded when existing members of the HPRB are being re-nominated to confirm their understanding of the criteria established in law as the basis for their decisions and their willingness to follow the law in their actions.

Historic preservation has a tremendous positive economic and social impact on our city. Residents and others who invest in the city deserve to have a well-functioning, fair board that is well versed in its responsibilities under the historic preservation law.

Thank you for your time and consideration of our concerns.

John Sandor, President
Board of Trustees
DC Preservation League

Nick Sementelli
1644 North Capitol St NW
Washington, DC 20002

Testimony before the Council of the District of Columbia Committee of the Whole
on
PR 22-834, Historic Preservation Review Board Marnique Heath Confirmation Resolution of 2018
PR 22-835, Historic Preservation Review Board Brian Crane Confirmation Resolution of 2018
PR 22-836, Historic Preservation Review Board Andrew Aurbach Confirmation Resolution of 2018
&
PR 22-837, Historic Preservation Review Board Gretchen Pfaehler Confirmation Resolution of 2018
on
Thursday, June 21, 2018
11:00 a.m.
Hearing Room 412, John A. Wilson Building
1350 Pennsylvania Avenue, NW
Washington, DC 20004

Members of the Council,

Good morning. My name is Nick Sementelli. I'm a Bloomingdale resident and I chose to testify today because I have been actively involved in my neighborhood's conversation about whether to become a historic district.

As part of that involvement, I have paid close attention to the designation of Kingman Park, and after watching what happened in those hearings, I have serious concerns about the ability of most of the current board to properly fill these roles, including Commissioners Heath, Crane and Pfaehler,

I specifically am leaving Commissioner Aurbach off that list because he was the lone member of the board who, in my opinion, properly identified what happened in the Kingman Park proceedings – namely that the process this board used to weigh community opinion was broken. Specifically, Commissioner Aurbach identified two precedents that have been lost:

1. That it's the role of the applicants is to engage the community and build political consensus, and that applicants that have not succeeded in this work should be held to a critical standard.

and

2. That "traditionally this board did not approve landmark applications unless the property owner was on board with the landmark. And over the course of my tenure on this board, that's changed. So, I feel like adopting a historic district when a significant percentage of property owners appear...to be opposed to it, to me feels like not the right thing to do." (Aurbach, May 3rd HPRB Hearing)

I'll go a step further. It's not only that the commissioners approved the district over opposition. It's that they failed to even engage with that opposition in a good faith way. It appears to be a cardinal rule of the HPRB that there are no downsides or tradeoffs to historic districts. The entirety of the conversation about opposing views in Kingman Park was misleadingly and condescendingly framed as a simple matter of misinformation. Opponents were hand-waived away as innocently naive at best and maliciously mendacious at worst.

I oppose the proposed historic district in my neighborhood, and I can assure you that neither I nor my 99 neighbors who signed our petition opposing designation are naive about this subject. Our neighborhood has been talking about this for almost 5 years with numerous information sessions, meetings, flyerings and votes.

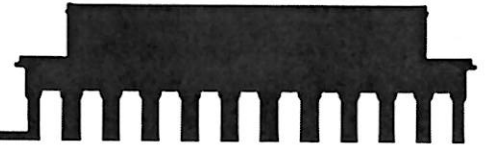
For example, I am aware that designation only impacts the exterior, I know it won't affect what color I can paint my door, I know it doesn't mean a blanket ban on solar panels, I know 95% of permits get approved on the spot, I know about the price-stabilization studies, I'm familiar with the Historic Homeowner Grant program, and I know that the 2008 Washington Post article about the wheelchair ramp was not a representative example of a typical historic review.

But I also know about the other studies showing historic districts raise prices, I know that some houses on corner lots fail the stick test in every case, I know the grant program only serves about 20 residents a year and I know people who have had expensive, nightmare experiences with arbitrary HPO review decisions.

So, my opposition is not based in misinformation. I'm not in need of a remedial ANC meeting or an HPRB task force to point me to the website's FAQ. I have the information, I'm simply coming to a different conclusion about how to apply it to the cost-benefit analysis at the heart of this decision.

Is it really too much to expect the same informed, balanced review from HPRB? Is our only option a systematic gaslighting of anyone who believes there are tradeoffs here?

What's the point of our neighborhood's last 5 years of effort if they're ultimately going to be ignored when they don't fit a pre-determined outcome? Based on the evidence, HPRB should cut the community input charade and save us all the time.



PHIL MENDELSON, CHAIRMAN

COMMITTEE OF THE WHOLE

PUBLIC ROUNDTABLE

2018 June 21

Founded 1923

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Vice-Chair

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945 G Street, N.W.

Washington, D.C. 20001

202.681.0225

info@committeeof100.net

PR 22-834, Historic Preservation Review Board Marnique Heath Confirmation Resolution of 2018

PR 22-835, Historic Preservation Review Board Brian Crane Confirmation Resolution of 2018

PR 22-836, Historic Preservation Review Board Andrew Aurbach Confirmation Resolution of 2018

PR 22-837, Historic Preservation Review Board Gretchen Pfaehler Confirmation Resolution of 2018

Chairman Mendelson,

My name is Sally Berk. I'm testifying on behalf of the Committee of 100 on the Federal City, a planning and preservation advocacy organization. The Committee is concerned that a few HPRB members are making decisions based on irrelevant personal preferences, rather than decisions based on the criteria mandated by federal and DC laws and regulations; specifically in regard to landmark nominations.

DC's preservation ordinance is a direct result of the National Historic Preservation Act of 1966, which was enacted to acknowledge the importance of protecting our nation's heritage from rampant development. It mandated that local governments are to identify and save significant historic sites. These local designations do not require owner approval because they have been viewed to be within the city's regulatory power -- like a zoning ordinance or other land use program. A property owner can't oppose the zoning in which he is located, for example, or whether his property is in a flood plain.

The criteria is not whether there is owner objection, nor whether a certain cultural group thinks the site is important or not, but whether the property meets the criteria for significance. Once a reviewing body votes subjectively, consistency is lost, as is fair and equitable evaluation of the property.

We've heard it stated that perhaps this lack of consistency is the result of insufficient training for the HPRB members. I'm not sure this is, in fact, the reason that a few HPRB members are considering owner objection when they vote on landmark nominations. It may simply be that they choose to ignore the legal criteria and establish their own, instead.

Regarding the reappointments that are before you today:

Brian Crane has stated that he understands that owner objection is not a criterion by which he can determine if a property should be designated. We anticipate that he will implement this consistently.

Marnique Heath is doing a credible job chairing HPRB. In actuality, she is required to chair two different hearing types. One is to review proposed new construction, as well alterations to existing sites, that entail historic property. The other is to consider landmark nominations. This is not an easy job but she manages it with an even hand.

Regarding Gretchen Pfaehler, I've had years in which to observe her at HPRB hearings and have concluded that she is a great asset to preservation in our city. As you know, she is an architect. When she reviews projects for their compatibility, her comments always improve the project. When she votes on a landmark nomination, she is bound by the criteria. We look forward to her continuance on the board.

Thank you for this opportunity to comment.

COMMITTEE OF THE WHOLE PUBLIC ROUNDTABLE

Thursday, 6/21/2018; 11:00am

Room 412; John A. Wilson Building

Testimony of Bob Coomber, ANC 7D01

Thank you for hearing my testimony today. I very much appreciate the opportunity to discuss the historic preservation review process by the Board and HPO to approve historic districts.

I say “approve” historic districts because that is what the Board does. The Board does not reject historic districts. I asked a 20 year veteran at HPO if the Board had ever rejected an historic district and she told me, “not that I know of.” Under the current historic designation criteria, literally any District property could be determined to be historic. As a result, over 20% of the properties in DC are under historic designation. Which begs the question, “what isn’t historic in DC?”

The total number of historic properties in DC equal the number of historic properties in Boston, Chicago, and Philadelphia combined, and those are three cities with significant histories. And this might be fine, if everyone wanted an historic district. But not all of us do. There are legitimate reasons to oppose historic districts – dozens of studies show¹ that maintaining homes in historic districts is more expensive than those outside, and cities regularly use historic districts to boost their tax base. We might rather not have the extra expenses as a neighborhood.

My neighborhood didn’t. Yet, a defunct neighborhood organization that hasn’t met in years, doesn’t have legitimate bylaws, had banned a half a dozen residents for 99 years from participating in the organization – including myself – applied for designation in Kingman Park. HPO told us the quality of the application was substandard, the application didn’t make sense, and so the application would not be approved. This is what happened in Chevy Chase when those residents opposed an historic District, Barney Circle, Brookland, and Northern Capitol Hill when those communities opposed historic districts. In those cases, HPO would not let those historic district applications through the process.

In Chevy Chase, HPO told the Washington Post, “‘it doesn't take a rocket scientist to know that it has a good chance of meeting the designation criteria. The sense I get is that most people are not contesting that,’ Maloney said. ‘They agree it's a wonderful suburb. What they are contesting is whether it's something they want to deal with in their daily lives. And that is an issue for us.’”

Well, apparently it’s no longer an issue, because that was not the case for Kingman Park. For us, even though over 70% of residents’ comments supplied to the HPRB opposed the historic district, the district went forward and Kingman Park residents’ opinions were ignored. When testifying about a poll we conducted and the broad opposition demonstrated in the comments to HPRB, Board members asked why I hadn’t done a second poll. When I said I was willing to do a second poll, the Board then decided that a second poll was not needed, and ended up approving the district despite our neighborhood’s overwhelming opposition, and even expanded the boundaries of the historic district to blocks that had nothing to do with the initial purpose of the historic district, and went against the suggestion of HPO. One Board member even tried to include a church built in 1999 into the district.

It was clear from our neighborhood's involvement in the historic designation process that there is no clear historic designation process. Anyone claiming to be a civic organization can file an application for historic designation, even if it's just a couple people who don't even have meetings. We were told the applicant had to hold public meetings. They held zero (though they attended ANC meetings). We were told historic designations would not be approved unless there was overwhelming community support, then it was broad support, then HPRB weighed peoples' opinions from other states, as far afield as Texas and Arizona, over the will of Kingman Park residents.

Meanwhile, our legitimate civic organization discussed this issue in several meetings over more than a year, including a panel discussion hosted by WAMU's Martin Austermuhle, HPO, developers, and preservationists. We thought about this long and hard as a community, and we didn't want it. Yet the Board rammed it through anyway, even expanding the district without explanation at the last minute over HPO's objections.

I ask that the Council consider democratic safeguards for historic districts going forward. Let residents vote when these issues arise. Let's be more cautious about historic districts. Not every gas station, strip mall, and power substation need be preserved. There are better ways to preserve social history than freezing residents' homes in amber, especially when that history is not reflected in the architecture of the neighborhood, as was the case in Kingman Park. We have so little say as District residents, don't let unelected Boards with no restraint make such significant decisions about our homes. Let the people decide.

ⁱ Additional information on historic districts and affordability:

- Cities and neighborhoods actively seek historic designations to augment their property tax base:
 - Travel Industry Association of America, Profile of Travelers Who Participate in Historic and Cultural Activities, Results from the TravelScope E Survey, 1997.
 - Listoken, D. and M.L. Lahr, Economic Impacts of Historic Preservation, Research prepared for the New Jersey Historic Trust, 1997.
 - Winson-Geideman, K., D. Jourdan, and S. Gao, Preserving Whose Neighborhood? The Effects of Adaptive Reuse by the Savannah College of Art & Design on Property Value and Community Change in Savannah, Georgia, commissioned by the Lincoln Institute for Land Policy, 2007.
- Finding that historically designated property sale prices to be 16% higher than similar, non-designated properties. Found amount to be greater than the capitalized tax benefit, implying value in the designation.
 - Narwold, A, S. Jonathan, and C. Tu, Historic Designation and Residential Property Values, International Real Estate Review, 2008, 11, 1, 83-95.
- Renovation expenditures contributed significantly to higher property assessments, the impact of the increase was .33 for each dollar spent.
 - Cyrenne, P., R. Fenton, and J. Warbanski, Historic Buildings and Rehabilitation Expenditures: A Panel Data Approach, Journal of Real Estate Research, 2006, 28, 4, 350-379.
- Properties within historic districts typically sell at a premium
 - Coulson, N.B. and R.M. Leichenko, The Internal and External Impact of Historical Designation on Property Values, Journal of Real Estate Finance and Economics, 2001, 23, 113-24.
 - Clark, D.E. and W.E. Herrin, Historical Preservation and Home Sale Prices: Evidence from the Sacramento Housing Market, The Review of Regional Studies, 1997, 27, 29-48.
 - Asabere, P.K., G. Hachey and S. Grubaugh, Architecture, Historic Zoning, and the Value of Homes, Journal of Real Estate Finance and Economics, 1989, 2, 181-195.
 - Ford, D., The Effect of Historic District Designation on Single-Family Home Prices. Journal of the American Real Estate and Urban Economics Association, 1989, 17, 353-362.

Testimony of Brian D. Crane
Nominee for the Historic Preservation Review Board
To be presented on June 21, 2018
To the Committee of the Whole
Council of the District of Columbia

Councilmember Mendelson and Committee Members,

I am honored to be nominated for appointment to the Historic Preservation Review Board by Mayor Bowser, and would like to thank you for the opportunity to introduce myself to you today.

The District of Columbia has a rich heritage spanning thousands of years. We have archaeological sites related to some of the region's earliest inhabitants as well as the remains of places where people have lived and worked here since Africans and Europeans first arrived in the 1600s. These sites, and the buildings and districts that surround us today remind us of those who came before us and inspire us through stories passed down to us through the material things they built and left behind. These stories have inspired me in my work as a professional archaeologist in the Washington DC metropolitan area for the last 26 years, and I look forward to the opportunity to help preserve this legacy for many generations of district residents to come.

I am a Registered Professional Archaeologist, and have lived in the Foggy Bottom Historic District with my partner Murray since 1998. I studied archaeology at the University of Pennsylvania, and earned my Ph.D. there in 1993. The focus of my dissertation research was on 18th- and 19th-century African American pottery. I moved to the District of Columbia in 1992 and worked for two years as a pre-doctoral fellow and research assistant in the Anthropology Department of the Smithsonian Institution before being hired as an archaeologist by Parsons in 1994. I later followed the cultural resources group when it was acquired by Versar, Inc. in 2005 where I worked until 2018. I have since set up my own company to provide 3D recordation and visualization services for cultural resources.

Some of the major projects in the District of Columbia I have participated in have included excavations of the 19th-century docks and remains of the Washington Canal at what was then the Southeast Federal Center; the study of household deposits excavated for the DC Convention Center and Verizon Center projects; and analysis of the historical components at the Whitehurst Freeway Data Recovery project. I have also had the opportunity to work on a number of major projects in Northern Virginia including a Revolutionary War Era boarding house in Prince William County, and Civil War fortifications in Fairfax and Arlington Counties. One of my particular passions within archaeology is digital 3D modeling and animation; I have created a virtual reconstruction of Fort Ethan Allen in Arlington County, and assisted the volunteer excavations at the Yarrow Mamout and Shotgun House sites here in Washington with 3D digital imagery. In addition to holding membership in a variety of professional archaeological societies, I serve on the Science Board of Digital Antiquity, and am recording secretary for the Middle Atlantic Archaeological Conference.

My professional experience in historic preservation extends beyond archaeological resources, and includes projects that have included evaluation and management of historic buildings, districts and objects. I have worked with state historic preservation offices all over the country on projects initiated under Sections 106 and 110 of the National Historic Preservation Act, as well as other state and local preservation ordinances, including the SHPOs in Virginia, Maryland, Delaware, and the Historic Preservation Office here in the District of Columbia. Many of these projects have included assessing the potential effects of proposed projects on historic properties. I have also worked on more than 60 cultural resources management plans for federal agencies, mostly part of the Department of Defense, that identify the cultural resources in their areas of responsibility, and explain their obligations under applicable historic preservation laws and regulations. I have now served on the HPRB for approximately two years.

My preservation philosophy is guided by a belief that historic preservation and development are at their best when done together. Development that honors and respects the historic fabric around us inspires us by telling the stories that have made our communities. At the same time, historic preservation needs the investment and economic activity that development brings in order to preserve our historic properties. I believe that the board strives to maintain a balance between the needs of preservation and the needs of development, and always looks for the win-win that will benefit both. Some priorities for me will be to make sure that archaeological issues are considered by the HPRB where appropriate in project review. I also hope to support HPD staff in furthering important issues for the preservation of Washington's archaeological record, such as working for adequate curatorial space. I also hope to find creative opportunities to bring the underappreciated stories associated with Washington's archaeological record to life for the residents of the District.

Thank you for the opportunity to testify today, and I look forward to any questions you may have.

1 **COMMITTEE PRINT**
2 Committee of the Whole
3 July 10, 2018
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8 **A PROPOSED RESOLUTION**
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11 22-835
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14 **IN THE COUNCIL OF THE DISTRICT OF COLUMBIA**
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16 _____
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18
19 To confirm the reappointment of Dr. Brian Crane to the Historic Preservation Review Board.
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21 **RESOLVED, BY THE COUNCIL OF THE DISTRICT OF COLUMBIA,** That this
22 resolution may be cited as the “Historic Preservation Review Board Brian Crane Confirmation
23 Resolution of 2018”.

24 **Sec. 2.** The Council of the District of Columbia confirms the reappointment of:
25

26 **Dr. Brian Crane**
27 **913 Hughes Street, N.W.**
28 **Washington, D.C. 20037**
29 **(Ward 2)**
30

31 as an archeologist member of the Historic Preservation Review Board, established by Mayor’s
32 Order 83-119, issued May 6, 1983 (30 DCR 3031), in accordance with section 4 of the Historic
33 Landmark and Historic District Protection Act of 1978, effective March 3, 1979 (D.C. Law 2-
34 144; D.C. Official Code § 6-1103), for a term to end July 21, 2021.

35 **Sec. 3.** The Council of the District of Columbia shall transmit a copy of this resolution,
36 upon its adoption, to the nominee and to the Office of the Mayor.

37 **Sec. 4.** This resolution shall take effect immediately.