COUNCIL OF THE DISTRICT OF COLUMBIA 1350 Pennsylvania Avenue, N.W. Washington D.C. 20004

Memorandum

To :	Members of the Council
From :	Nyasha Smith, Secretary to the Council
Date :	Monday, March 21, 2022
Subject :	Referral of Proposed Legislation
	Notice is given that the attached proposed legislation was introduced in the Office of the Secretary on Thursday, March 17, 2022. Copies are available in Room 10, the Legislative Services Division.
	TITLE: "Fiscal Year 2022 Second Revised Local Budget Emergency Declaration Resolution of 2022", PR24-0636
	INTRODUCED BY: Chairman Mendelson, at the request of Mayor
	Retained by the Council with comments from the Committee on Committee of the Whole.
	Attachment

cc: General Counsel Budget Director Legislative Services

OFFICE OF THE SECRETARY



2022 MAR 17 AM 10: 46

MURIEL BOWSER MAYOR

March 17, 2022

The Honorable Phil Mendelson, Chairman Council of the District of Columbia 1350 Pennsylvania Avenue, NW Washington, DC 20004

Dear Chairman Mendelson:

On behalf of the residents of the District of Columbia, I am pleased to submit to the Council of the District of Columbia my Fiscal Year 2023 Proposed Budget and Financial Plan, *A Fair Shot*.

We deliver our budget with spring just a few days away. What I know is that after a very difficult two years, our community is ready to feel the hope and renewal that spring—and the blooming Cherry Blossoms that accompany spring—symbolize. Residents are eager to shake the isolation that the pandemic ushered in and replace it with a stronger, more connected sense of community. And we already have good reason to be hopeful. Over the past year, family and friends have been reunited; our students have successfully returned to in-person learning; our workers are making their way back to the office; tourists are returning to DC, and our restaurants and hotels are once again filling up with customers who are excited to be in the company of other people enjoying DC.

This budget continues to make public safety a top priority. We have heard from residents that they want their government to make investments in long-term programs that address the root causes of violence; this budget includes those investments. But we have also heard loud and clear that residents want to know that the Metropolitan Police Department is properly staffed and resourced. Residents want to know that when they call 911, we will be able to quickly send help or that when a crime occurs in our city, we will have the resources necessary to solve it. Residents in neighborhoods hit hardest by gun violence consistently say they want a greater MPD presence. Through this budget, we invest approximately \$30 million in the Metropolitan Police Department to put us on a path to 4,000 sworn officers; we enhance our gun violence prevention programs through Building Blocks DC, and we provide new opportunities for at-risk youth to prevent them from entering the criminal justice system.

As residents got vaccinated, we were able to adjust our public health posture and set up a public health infrastructure that will support a long-term response. We have COVID Centers in all eight wards, giving residents robust and convenient access to vaccinations, tests, masks, and other necessary public health tools as we continue our recovery from the pandemic. Our collective success in responding to the pandemic has contributed to our local economy continuing to return to pre-pandemic levels. The resilience of our residents, our businesses, and our workers is inspiring and shows the strength of our shared DC Values.

This resilience was made possible by the investments we made over the last two years to provide relief, recovery, and growth for our residents and businesses. In my budget, we continue to focus on what we know to be the pillars of an equitable recovery: access to safe and affordable housing; high-quality job training; safe and healthy neighborhoods; enabling our children's educational success; increased access to quality childcare; expanded programs to reduce gun violence; accessible transportation options; and continued support for our businesses and residents hit hardest by the economic crisis of the past two years. And, with our recovery now underway, this budget will allow us to engage in a fundamental re-envisioning of our downtown, including investments to convert commercial properties into residential homes and innovative attractions to bring more customers downtown.

Of course, investing in stronger neighborhoods also means investing in safe and affordable housing and getting residents of every age connected to opportunities that allow them to thrive.

My budget addresses the very real anxieties that many Washingtonians have about whether or how long they will be able to afford to stay in DC. It continues our historic investments in affordable housing, but also specifically targets additional investments at longtime DC residents and business owners. We know, for example, the critical importance that homeownership plays in increasing Black wealth and being able to pass it on to future generations. That's why my budget creates a new \$10 million Black Homeownership Fund that will help increase access to homeownership for our longtime Black residents. And a new \$1 million investment in Heirs Property Legal Services will help ensure that when a homeowner passes on, their heirs can get the necessary legal assistance to inherit and maintain their family's homestead. An additional \$4 million investment will help our longtime businesses stay in place and advance racial equity by providing them with access to down payment and closing costs assistance in the purchase of their commercial property.

This year, I am also very proud to invest an unprecedented \$500 million in the Housing Production Trust Fund (HPTF). We have proved successful at getting HPTF dollars out the door and this investment will allow us to make significant progress on our goal to create 12,000 new units of affordable housing by 2025.

For our young people, we continue to make big investments in education and recreation. We are supporting our students and teachers with a historic 5.9% increase in UPSSF funding for DC Public Schools and public charter schools and enhance wraparound services to meet students' behavioral and physical health needs.

Because sports and recreation are essential to a thriving city, our budget includes \$60 million to construct a new indoor sports complex that will provide expanded all-season recreation opportunities for our residents, especially our youth and young adults, at the Robert F. Kennedy Memorial Stadium site and \$18.5 million to build new pedestrian bridges connecting that site to Kingman Island. We are making a \$13.5 million investment in our core recreation programming so we can double the number of free Department of Parks and Recreation summer camp slots for low-income families and restore Sunday operations to many recreation centers. To increase equity across our city, my budget will allow DPR to establish new sports programs for girls and youth in volleyball, softball,

gymnastics, and golf – as well as creating a new senior Olympics program. We know our residents have a wide spectrum of recreational needs and our budget will expand e-sports, introduce state-of-the-art virtual reality programming, launch DPR's first water sports programming at Ward 8's Diamond Teague Park with boating, kayaking, and canoeing, and establish DPR's first outdoor teaching kitchens.

We also know that our residents expect outstanding government services. That's why we are making significant investments in improving residents' experience in accessing government services. Through new self-service vehicle inspection stations, increased staffing at the Department of Public Works, establishing a dedicated bike lane cleaning team, and overhauling our DC.gov website, my budget will make it easier for our residents and businesses to get the municipal services they need.

Lastly, my budget recognizes that our city's response to the pandemic has not ended. To match our response matches our community's ongoing needs, we are investing \$26 million to continue our COVID-19 testing, vaccination, isolation and quarantine sites, cleaning, personal protective equipment (PPE) purchases, and other critical programs and services that helped us successfully navigate the pandemic.

There is a lot to be proud of in the FY 2023 budget. I want to highlight some of those critical investments.

Health and Human Services

Our budget supports the health and well-being of District residents, and helps provide a pathway to the middle class, through the following investments:

- \$31 million for new permanent supportive housing vouchers and other initiatives to end chronic homelessness and make homelessness rare, brief, and non-recurring
- \$31 million in renovations of the District's permanent and temporary supportive housing and shelter services
- **\$11.5 million** to retain direct support professionals—who care for our most vulnerable residents—by raising wages over a three-year period
- **\$4.5 million** to expand school nursing services at additional school health services programs in public and public charter schools
- **\$4.2 million** to extend Alliance enrollment to 12 months and end the required in-person 6month re-certification for District residents
- \$2.8 million to enhance programs and services at the 801 East Shelter
- \$2.6 million to continue operating the DC animal shelter
- \$750,000 to enforce a new ban on flavored tobacco sales
- **\$500,000** to expand eligibility for individuals with developmental disabilities to provide the same services as are provided to people with intellectual disabilities
- For seniors, this budget will deliver:
 - Free dental services (\$500,000)
 - Greater community connection and wellness through technology by distributing personal tablets (\$2.6 million)
 - Expanded city-wide mobility through increasing the Connector Card program

(\$1 million)

 Increased nutrition support through grocery card distribution for eligible seniors (\$750,000)

Affordable Housing

Producing, preserving, and protecting affordable housing remains a top priority. My budget makes the following historic investments in affordable housing:

- Historic \$500 million contribution to the Housing Production Trust Fund (HPTF) and \$41 million for project-sponsor vouchers to make housing deeply affordable to low-income residents
- \$329 million to rehabilitate or replace more than 1,500 units of public housing over three years, much of it for seniors
- **\$120 million** in rent and utility assistance across two years, plus **\$12 million** for a new Housing Provider fund
- \$26 million to help low-income first-time homebuyers with down payment and closing cost assistance
- The budget also includes several new and expanded initiatives to help longtime DC residents stay in DC:
 - Heirs Property Legal Services: \$1 million to assist multi-generational families in maintaining their family property after the death of the original homeowner
 - Black Homeownership Fund and Strikeforce: New \$10 million fund to increase access to homeownership for longtime DC residents
 - 2% Senior Property Tax Cap: Lowers the cap on annual increases in property taxes for seniors from 5% to 2%
 - Single Family Residential Rehab Program: Additional \$3 million over two years to assist low-income homeowners fix and maintain their home
 - FloodSmart Homes: \$2.6 million to help residents in flood prone areas, especially in Wards 7 and 8, retrofit their homes to reduce risk of damage
 - Home Weatherization and Lead and Mold Remediation: \$10 million to make energy-efficiency improvements and remediate lead and mold hazards to improve both the health and comfort of residents

High-Quality Education

Our community continues to recognize the important role our public schools play in creating opportunity and helping us build a more equitable city. During the pandemic, many students experienced learning loss which can have long-term consequences for their future. We know that investments in our public schools were the driving force behind the renaissance of our city, and our steadfast commitment to our students, families, and educators remains strong. In the Fair Shot Budget, we continue to make education a top priority, and introduce several new programs to advance learning acceleration, through a range of investments, including:

- A 5.87-percent increase in the base amount of the Uniform Per Student Funding Formula (UPSFF)
- \$18 million to provide stability to schools through the Pandemic Supplement fund
- · Historic \$43.6 million investment to replace aging HVACs and boilers in schools

- \$15 million for preventative maintenance of HVACs and boilers to ensure systems work year-round
- **\$3.8 million** to safeguard students' mental health with additional supports through the school-based mental health program
- \$35 million to stand up a community-based program at Winston education campus with state-of-the-art laboratory equipment for hands-on learning
- **\$5 million** to extend out-of-school time grant opportunities and preserve continuity to youth
- **\$3.9 million** to expand out-of-school-time recreation programs provided by DPR and community-based organizations, focusing on athletics, visual arts, performing arts, e-sports, culinary arts, and more
- \$6.4 million to extend the Marion S. Barry Summer Youth Employment Expansion for an additional year
- \$294 million over the 6-year CIP to preserve and maintain recreation, library, and school facilities
 - Fields and Parks: Replace fields in need of repair such as Hardy and Francis fields
 - · Technology: Fund 1,500 smart board and classroom technology replacements
 - ADA compliance: Continuing our commitment to ensure facilities reach ADA compliance
- \$45 million to equip a new high school on MacArthur Boulevard with dedicated citywide seats
- \$71 million to add four new PACE schools to the CIP for full modernizations—Simon, Hendley, Bunker Hill, and Langley Elementary Schools
- **\$434 million** over the next six years to construct and modernize parks, recreation facilities, and libraries, including:
 - · Libraries: Fully fund all remaining library modernizations
 - **Recreation facilities:** new funding to fully modernize the Rita Bright Recreation Center, establish a premier dog park at Oxon Run, a new recreation center for the River Terrace community, a new indoor pool at the Hillcrest Recreation Center, and a brand-new indoor sports complex at RFK Stadium.
- \$13.5 million for Recreation for A.L.L. to double summer camp slots, restore Sunday
 operations to certain recreation centers, establish new sports programs for girls, expand esports, launch DPR's first water sports programming at Diamond Teague Park and much
 more!

Public Safety and Justice

Our work to build safer, stronger neighborhoods across all eight wards continues, and my budget includes critical investments that support our collective commitment to public safety and justice, including:

- **\$1.7 million** and 23 personnel to support high-quality care coordination, including life coaches, to provide critical violence intervention services for at-risk individuals
- **\$30 million** for hiring, recruitment and retention incentives to put the District back on the path to 4,000 sworn officers at MPD
- \$1.1 million for a pilot program to provide up to five years in rental assistance and matched

savings for those at risk of violence

- **\$6 million** to support violence prevention and diversion among at-risk, non-incarcerated youth, including \$350,000 for dedicated bilingual credible messengers and **\$2.8 million** for expanded out-of-school-time programming
- **\$7.3 million** for grants for victims of sexual assault and other victim services, including crisis intervention, advocacy, and trauma-informed mental health services
- \$26 million to replace Fire and EMS emergency response vehicles, including ambulances and ladder trucks.
- \$251 million for a reimagined treatment and residential facility to build a new annex to the
 District's Correctional Treatment Facility (CTF) that will provide a new, modernized
 facility for up to 600 inmates. The annex will be a major step toward eventually closing
 the aging Central Detention Facility (CDF) and moving all inmates to the CTF. The budget
 also includes capital investments of \$25 million to maintain safe, secure, and humane
 conditions for inmates at the CDF until the new CTF annex can be completed.

Transportation and the Environment

My budget accelerates and expands numerous investments in transportation and infrastructure that will make moving throughout our city without a car safer and more convenient. The budget also includes investments that over time will make the District greener and more sustainable. Key investments in the District's transportation and environment include:

- \$10 million a year for "quick-build" traffic calming measures and to begin replacing temporary measures with permanent ones
- \$200 million over six years for longer-term streetscape projects to redesign our most dangerous roads and intersections
- \$36 million over six years to add 10 new miles of protected bike lanes per year to the District's growing bike lane network
- **\$9.4 million** to add 100+ full-time school crossing guard positions to ensure coverage of all schools in need of guards
- \$9.4 million to add 170 new speed cameras to enforce traffic laws critical to the safety of
 pedestrians and bicyclists
- \$752,000 to triple DPW's vehicle booting team to locate and immobilize vehicles with outstanding safety citations
- \$334,000 to add dedicated data analysis and communications capacity to DDOT's Vision Zero office
- \$57 million to complete the K Street Transitway, providing protected bus and bike lanes through downtown
- **\$102 million** over six years to continue a transformative, multi-year plan to make bus transit faster and more reliable
- \$15 million over six years to continue expanding Capital Bikeshare so that every resident has a station with a quarter-mile of their home
- \$125 million over six years for new and rehabilitated trails to improve connectivity to the regional trail network
- **\$21 million** to build a new pedestrian and bicycle bridge connecting Barry Farm to the Anacostia Metro and **\$18.5 million** for a new pedestrian and bicycle bridge to Kingman Island

Jobs and Economic Opportunity

The Budget provides relief, recovery, and growth for all residents and businesses, especially those most impacted by the pandemic and builds on efforts to spread prosperity and support local businesses and entrepreneurs with:

- \$20 million to raise the training wages for all DOES job training participants and MBSYEP participants
- \$5 million in new competitive grants to create or enhance attractions for families to visit the city
- \$5 million for a new marketing campaign to attract leisure and business travelers
- \$1.25 million to sponsor large events and festivals
- \$750,000 to pay DC musicians to play music at key destinations to activate and enliven public spaces
- \$100,000 for a Cherry Blossom bus tour to promote the Cherry Blossom Festival and attract visitors in Spring 2023
- \$7.5 million to attract transformative businesses
- \$233,000 to plan for a new downtown residential conversions incentive program
- \$5 million to help businesses renovate office space
- \$22 million to add fresh food access points east of the Anacostia River
- **\$6 million** to help equity impact enterprises buy commercial property and receive more flexible financing options
- \$3.4 million to help small and medium business growth
- \$1.5 million to pilot activations in vacant commercial spaces
- \$500,000 to increase employer spending with minority led firms
- \$100,000 to expand the Shop in the District campaign
- **\$8 million** to continue the Bridge Fund, enabling arts and entertainment venues to reopen and recover post-pandemic
- **\$1.5 million** to continue waiving public space fees for neighborhood festivals and community-driven special events

Government Operations

The budget provides investments in bolstering core city services and improved customer experience:

- DPR Park and Field Improvement Team: \$680,000 for a team responsible for responding quickly to needed repairs and other issues at DPR facilities to ensure they remain safe and welcoming
- **DC.gov Redesign:** \$1 million for the first step in a complete overhaul of the District government website to streamline resident services and make it easier to find information
- Licensing and Permitting Live Agents: \$3 million to add new live-agent video chat support, remote assistance, and extended hours of operations for licensing and permitting services
- Bike Lane Cleaning Team: \$1.3 million for a team dedicated to keeping protected bike

lanes clear of debris and snow

- DMV Mobile App: \$350,000 to make more DMV transactions available for residents to complete on their mobile devices
- Self-Service Vehicle Inspection Kiosks: \$658,000 to add two new kiosks so residents can satisfy inspection requirements without driving to the District's one inspection station

Included in this submission are the "Fiscal Year 2023 Local Budget Act of 2022," the "Fiscal Year 2023 Federal Portion Budget Request Act of 2022," and the "Fiscal Year 2023 Budget Support Act of 2022." In addition, I am submitting the following accompanying measures: the "Fiscal Year 2022 Revised Local Budget Act of 2022," the "Fiscal Year 2022 Revised Local Budget Temporary Act of 2022," the "Fiscal Year 2022 Revised Local Budget Emergency Declaration Resolution of 2022," the "Fiscal Year 2022 Second Revised Local Budget Temporary Act of 2022," the "Fiscal Year 2022 Second Revised Local Budget Temporary Act of 2022," the "Fiscal Year 2022 Second Revised Local Budget Temporary Act of 2022," and the "Fiscal Year 2022 Second Revised Local Budget Temporary Act of 2022," and the "Fiscal Year 2022 Second Revised Local Budget Emergency Declaration Resolution of 2022."

Two years ago, I told DC that we are in this together and that we will get through it together. Today, as we get ready for our comeback, that remains true. I am proud to deliver a budget that meets the unique moment we are in -a budget that will help more Washingtonians build a future in a safer, stronger, healthier, and more equitable DC.

Sincerel ıriel

Chairman Phil Mendelson

3	at the request of the Mayor
4 5	A PROPOSED RESOLUTION
6	A PROPOSED RESOLUTION
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9 10	IN THE COUNCIL OF THE DISTRICT OF COLUMBIA
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13	To declare the existence of an emergency with respect to the need to adjust certain
14 15	appropriations in the Fiscal Year 2022 Local Budget Act of 2021.
16	RESOLVED BY THE COUNCIL OF THE DISTRICT OF COLUMBIA, That this
17	resolution may be cited as the "Fiscal Year 2022 Second Revised Local Budget Emergency
18	Declaration Resolution of 2022".
19	Sec. 2. (a) The Mayor and the Council previously approved a balanced budget for Fiscal
20	Year 2022.
21	(b) Since the time that budget was approved, the Chief Financial Officer has issued a
22	revised revenue estimate certifying additional local fund revenues for Fiscal Year 2022. In
23	addition, certain budget pressures have arisen since the beginning of Fiscal Year 2022.
24	(c) Appropriated revenues and budget authority for Fiscal Year 2022 must be adjusted
25	immediately to ensure that a balanced budget is maintained while continuing to meet the needs of
26	District residents.
27	(d) In conjunction with the proposed Fiscal Year 2023 Budget and Financial Plan, the
28	Mayor identified additional amounts to increase available resources.
29	(e) Adjustments to the Fiscal Year 2022 budget are necessary to recognize these
30	additional resources, address existing budget pressures, align budgets with revenue, ensure
31	timely repayment of the Contingency Cash Reserve Fund, and balance the budget.

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32 Sec. 3. The Council of the District of Columbia determines that the circumstances

33 enumerated in section 2 constitute emergency circumstances making it necessary that the Fiscal

- 34 Year 2022 Second Revised Local Budget Emergency Act of 2022 be adopted after a single
- 35 reading.
- 36 Sec. 4. This resolution shall take effect immediately.

GOVERNMENT OF THE DISTRICT OF COLUMBIA OFFICE OF THE ATTORNEY GENERAL

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ATTORNEY G KARL A. RAC	
Legal Counsel D	ivision
MEMORAN	<u>DUM</u>
то:	Bryan Hum Interim Director Office of Policy and Legislative Affairs
FROM:	Brian K. Flowers Deputy Attorney General Legal Counsel Division
DATE:	March 17, 2022
SUBJECT:	Legal Sufficiency Review of Draft Bill, the "Fiscal Year 2022 Second Revised Local Budget Emergency Act of 2022", "Fiscal Year 2022 Second Revised Local Budget Temporary Act of 2022", and Accompanying Emergency Declaration (AE-22-083)

This is to Certify that this Office has reviewed the above-referenced legislation and has found it to be legally sufficient as stated in the accompanying legal sufficiency memo. If you have any questions regarding this certification, please do not hesitate to contact me at 724-5524.

Brian K. Flowers

Brian K. Flowers