## COUNCIL OF THE DISTRICT OF COLUMBIA COMMITTEE OF THE WHOLE COMMITTEE REPORT

1350 Pennsylvania Avenue, NW, Washington, DC 20004

**DRAFT** 

**TO:** All Councilmembers

**FROM:** Chairman Phil Mendelson

Committee of the Whole

**DATE:** September 20, 2022

SUBJECT: Report on Bill 24-145, the "Navy Place, S.E. Redesignation and Official Street

Designation Clarification Amendment Act of 2022"

The Committee of the Whole, to which Bill 24-145, the "Navy Place, S.E. Redesignation and Official Street Designation Clarification Amendment Act of 2022" was referred, reports favorably thereon and recommends approval by the Council.

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#### I. BACKGROUND AND NEED

On January 30, 2019 Bill 24-145, the "Navy Place, S.E. Redesignation and Official Street Designation Clarification Amendment Act of 2022" was introduced by Councilmember Allen to officially redesignate the street known as Ellen Wilson Place, S.E. as Navy Place S.E. The location is in Ward 6. An official naming typically involves the designation of postal addresses and enables the placement of the primary entrance to residences or offices.

#### Official Naming

The purpose of the proposed designation to officially redesignate Ellen Wilson Place, S.E. as Navy Place, S.E. Ellen Wilson was the first wife of President Woodrow Wilson. Ellen (Axson) Wilson was born into a family of enslavers on May 15, 1860 in Savannah, Georgia. She married Woodrow Wilson, who by this time was a college professor, in 1885. In 1912, Woodrow Wilson

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<sup>&</sup>lt;sup>1</sup> Originally introduced as the "Navy Place, S.E., Redesignation Act of 2021"

was elected President of the United States, and Mrs. Wilson joined her husband in the White House after his inauguration.

As First Lady, Mrs. Wilson focused on alley dwellings in the District. The block she focused on was bounded by G Street, I Street, 6<sup>th</sup> Street, and 7<sup>th</sup> Street, S.E.<sup>2</sup> The area was home to many middle-class families who had located there in the late 1800s near the Navy Yard. Many of the houses along the main streets were brick or wood frame houses, typical of Capitol Hill at the time. Most of these houses were occupied by whites. The block also consisted of a number of smaller makeshift alley dwellings usually occupied by Black residents with lower incomes along the east-west alleyway known as Navy Place, S.E.<sup>3</sup>

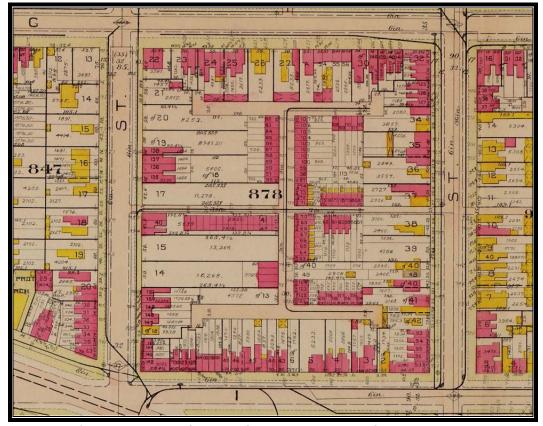


Figure A: Navy Place Neighborhood in 1915

Source: Baist's real estate atlas of surveys of Washington, District of Columbia, 1915

By 1914, Ellen Wilson led tours of alleys throughout the District that were deemed dilapidated or sources of crime in the District.<sup>4</sup> In reality, most of the alleyways were the homes of Black residents having resided there for decades and the perception of the alleys and its residents

<sup>&</sup>lt;sup>2</sup> JOHANNA BOCKMAN, "The Repetition of Displacement at the Ellen Wilson Dwellings," Arthur Capper, accessed September 14, 2022, https://arthurcapper.omeka.net/items/show/113. (hereinafter Arthur Capper)

<sup>&</sup>lt;sup>3</sup> Laura Lang, *Dream City*, Washington City Paper, April 16, 1999. (hereinafter Dream City)

<sup>&</sup>lt;sup>4</sup> James Bochert, *The Rise and Fall of Washington's Inhabited Alleys: 1852-1972*, RECORDS OF THE COLUMBIA HISTORICAL SOCIETY, WASHINGTON DC. 281. (hereinafter Historical Society)

were likely viewed through a racist lens. Ellen Wilson's deathbed request was passage of federal legislation to clear alleyways of dwellings. Wilson died in 1914. Legislation did pass and was set to go into effect on July 1, 1918, but was delayed a number of times as a result of World War I. That legislation was effectively gutted by the courts in 1927 before it could be effectuated.<sup>5</sup> However, as part of the New Deal, Congress adopted separate legislation to "provide for the discontinuance of the use as dwellings of buildings situated in alleys in the District of Columbia, and for the replating and development of squares containing inhabited alleys in the interest of public health, comfort, morals, safety, and welfare." This law led to the creation of the Alley Dwelling Authority to clear District alleys of residential uses.

The Authority set its sights on the Navy Place block in the late 1930s. The north section of the block along G Street, and the east and west sections along 7<sup>th</sup> and 6<sup>th</sup> Streets housed primarily white residents, while the south section of the block along I street and the interior alley dwellings housed mostly Black residents. This was to be the site of a new segregated public housing project. The G Street section of the site was not demolished, while the rest of the block – where the Black residents lived – was cleared. The project was built in 1941 and was to be named "Ellen Wilson" over objections of African American groups. Ellen Wilson would remain segregated until 1953, although it is unclear if any displaced residents returned. Like many public housing initiatives in 20<sup>th</sup> century, public disinvestment led to a concentration of poverty in the community. In 1967, a number of residents of Ellen Wilson were further displaced due to the destruction of 5 buildings to build the Southeast Freeway (the building of freeways in the District often targeted majority-Black neighborhoods). In 1988, Ellen Wilson was emptied of residents for a planned renovation to the buildings.<sup>7</sup> However, by 1993, renovation plans were abandoned when a HOPE VI grant was awarded to the DC Housing Authority to replace Ellen Wilson with 1,562 new housing units.<sup>8</sup> The site was razed in 1996.<sup>9</sup>

In 2004, the Council adopted legislation to realign the street and alley system and dedicate new streets and alleys in the block (Square 878). That legislation designed the main east-west street as Ellen Wilson Place, S.E., likely in a nod to the historical Ellen Wilson housing which was the namesake of the redevelopment corporation creating the new community. The Committee Report for that legislation did not indicate any reasoning behind the street name. The new community created under the HOPE VI grant was one of the first mixed-income community models to be implemented in the United States with a mix of market rate cooperative townhomes which, in part, subsidize units set aside for lower income residents. Over a decade passed between abandonment of Ellen Wilson and the new units coming online, so most former residents could

<sup>&</sup>lt;sup>5</sup> *Id*.

<sup>&</sup>lt;sup>6</sup> District of Columbia Alley Dwelling Act, Pub. L. No. 73-307, 73 Stat. 930 (1934).

<sup>&</sup>lt;sup>7</sup> Arthur Capper *supra* note 2.

<sup>&</sup>lt;sup>8</sup> Press Release, Government of the District of Columbia, HUD Awards \$34.9 Million Grant to Transform DC's Public Housing and Help Residents (October 19, 2001) (available at https://www.jdland.com/dc/hudgrant102001.html)

<sup>&</sup>lt;sup>9</sup> Arthur Capper *supra* note 2.

<sup>&</sup>lt;sup>10</sup> Dedication and Designation of Streets and an Alley in Square 878, S.O. 95-251, Act of 2004 (D.C. Law 15-144; 51 DCR 2593), effective April 22, 2004.

not be located or had moved into other housing. However, some residents of other nearby public housing were able to move into the new development.<sup>11</sup>

Bill 24-145 proposes to redesignate Ellen Wilson Place, S.E. as Navy Place, S.E. Given the known segregationist and racist leanings of President Woodrow Wilson and Ellen Wilson, Mrs. Wilson's support and advocacy for the clearing out of predominantly Black residents of alley dwellings in the District, it is imperative that the Ellen Wilson Place designation should be changed. Moreover, given the historic Navy Place alley had a similar east-west orientation just south of the location of the current roadway, it is also appropriate that the name of the roadway bisecting the block be restored to Navy Place, S.E.

#### Legal Background

The Street and Alley Closing and Acquisition Procedures Act of 1982, effective March 10, 1983 (D.C. Law 4-201; D.C. Official Code § 9-204.01 *et seq.*) ("Act") establishes procedures for closing streets and alleys, opening new streets and alleys, naming public spaces, and other procedures related to streets and alleys. Specifically, the Act authorizes the Council to symbolically or officially designate or change the name of any public space in the District of Columbia, including streets and alleys. <sup>12</sup> In October 2016, the Act was amended to create a clear distinction between official and symbolic street and alley namings and to establish distinct processes and requirements for each type of naming. <sup>13</sup>

An "official name" refers to the legal designation of an alley or a street for mailing address and other purposes, <sup>14</sup> whereas a symbolic name for a street or alley shall be in addition to and subordinate to any name that is an official name. <sup>15</sup> Streets that do not form an essential part of the rectangular system of streets shall be named after a prominent local feature in their vicinity, or by such other distinguishing designation as the Council may determine to be appropriate.." "Navy Place, S.E." will be an official street designation.

The Act also establishes notice requirements for official designations. <u>First</u>, at least 15 days, but not more than 60 days prior to the scheduled public hearing, the initiator of the proposed designation shall: 1) give written notice of the date, time, and location of the hearing to each owner of property and household occupying property that abuts the alley or street, or portion thereof, proposed to be designated with an official name; and 2) post signs that indicate the date, time, and location of the Council hearing at each intersection with any other alley or street of the portion of the alley or street proposed to be designated.<sup>17</sup> The initiator shall certify to the Council that the notice required has been given.<sup>18</sup> <u>Second</u>, at least 30 days prior to the scheduled public hearing, the initiator shall submit a copy of the proposed legislation for review and comment to each

<sup>&</sup>lt;sup>11</sup> Jessica Schulberg, *Built to replace Ellen Wilson housing project, townhouses are a mixed-income model*, WASHINGTON POST, November 3, 2013.

<sup>&</sup>lt;sup>12</sup> See D.C. Official Code § 9-204.01 et seq.

<sup>&</sup>lt;sup>13</sup> See D.C. Law 21-161, effective from Oct. 8, 2016, Published in DC Register Vol 63 and Page 12933.

<sup>&</sup>lt;sup>14</sup> D.C. Official Code § 9-201.01(5A).

<sup>&</sup>lt;sup>15</sup> D.C. Official Code § 9-204.03a(a).

<sup>&</sup>lt;sup>16</sup> D.C. Official Code § 9-204.02(4).

<sup>&</sup>lt;sup>17</sup> See D.C. Official Code § 9-204.21(b).

<sup>&</sup>lt;sup>18</sup> D.C. Official Code § 9-204.21(e).

Advisory Neighborhood Commission ("ANC") in which the portion of the alley or street to be designated is located.<sup>19</sup> Third, at least five days prior to the hearing, the initiator shall submit to the Council letters or a petition in support of the proposal that have been signed by a majority of the owners of property and households occupying property that abuts the portion of the alley or street proposed to be designated with an official name.<sup>20</sup>

Lastly, prior to consideration of a designation by the Council, the Mayor shall provide to the Council a surveyor's plat of the alley or street and adjacent properties.<sup>21</sup>

Regarding Bill 24-145, it is unclear if the notice requirements with regard to posting signs and notifying neighbors was met by the initiator. The petition requirement was met with a majority of households petitioning in support of the new designation. The ANC provided the petition which is attached to this report. At its regularly scheduled and noticed meeting on January 12, 2021, ANC 6B voted unanimously to support the naming. In a letter to Councilmember Allen dated January 16, 2021, ANC 6D expressed its support.

After the official street or alley designation legislation becomes law and all conditions required by the Council and the Act have been satisfied, DDOT will install signage indicating the official name of the alley or street or portion thereof, and remove signs, if any, with a previous name.<sup>22</sup> The Mayor shall update relevant records of the District of Columbia to reflect the official name of an alley or street, or portion thereof, including: Fire and Emergency Medical Service records, Homeland Security and Emergency Management records, District of Columbia maps, and any other record that the District of Columbia uses for way-finding or address purposes.<sup>23</sup> The Mayor shall also notify the United States Postal Service, other relevant government agencies as determined by the Mayor, and relevant private sector entities.<sup>24</sup> Additionally, the Surveyor of the District of Columbia shall record a copy of the legislation and the Surveyor's plat in the Office of the Surveyor.<sup>25</sup>

#### Amendments to the Official Designation of Streets and Alleys

As detailed above, three major steps are required under the law to officially name or rename a street. The Committee has found over the past eight years that some of these steps are duplicative or burdensome to the initiator of a proposal. The law currently requires written notice of the date and time of a Council hearing to each affected property owner in addition to posting signage indicating the proposed new name. Another step required under the law is that the initiator of a proposal must obtain petition signatures of a majority of the residents of the block and submit it to the Council before a Council hearing. Finally, signage of the proposed street naming is to be

<sup>&</sup>lt;sup>19</sup> D.C. Official Code § 9-204.21 (d).

<sup>&</sup>lt;sup>20</sup> D.C. Official Code § 9-204.21(f). However, if the Mayor or a Councilmember introduces the designation without an initiator, then the petition requirement does not apply. D.C. Official Code § 9-204.21(i).

<sup>&</sup>lt;sup>21</sup> See D.C. Official Code § 9-204.21(g).

<sup>&</sup>lt;sup>22</sup> See D.C. Official Code § 9-204.24(a)(3). There is no previous name that the Committee is aware of.

<sup>&</sup>lt;sup>23</sup> See D.C. Official Code § 9-204.24(a)(1).

<sup>&</sup>lt;sup>24</sup> See D.C. Official Code § 9-204.24(a)(2).

<sup>&</sup>lt;sup>25</sup> D.C. Official Code § 9-204.24(c).

posted. These steps were all intended to provide ample notice to neighbors of a proposed naming that would affect their address. In addition, the ANC must be put on notice of a proposal.

The Committee has found that, in practice most of the initiators have been local neighbors working to establish or change a street name. In most cases, the efforts have been in concert with the local Advisory Neighborhood Commission (ANC) and legislation is only introduced by a Councilmember to name or rename a street after an ANC has weighed in positively. The posting of signs and sending of notices of a proposal become a duplicative step when an initiator must already get a majority of residents along the proposed renamed street to sign a petition. In the case of the original intent of Bill 24-145, the majority of people residing on along the street or alley to be named. This provision has caused some confusion, especially with regard to multifamily buildings and individual housing units that are leased. In the end, the purpose of the petition is less of a formal legal standard, and more for the benefit of the Council in gauging support for a naming proposal.

Bill 24-145 is an example where many of the requirements under that law can cause confusion. The Committee has no indication of whether notice of a hearing on the legislation was sent to residents, or whether signage was posted during the required window. The Committee (not the initiator) sent notice of the hearing on Bill 24-145 to the affected ANC 30 days before the hearing, but that was eleven months after the ANC had already weighed in positively on the proposal through a January 21, 2021 resolution. Notwithstanding the requirements under the law, the proposed redesignation of Ellen Wilson Place to Navy Place is clearly meritorious and has the support of the ANC which is in the best position to evaluate local concerns over a renaming. In addition, the Committee did receive a petition which, through the Committee's own investigation, indicates that a clear majority of those households living on the block are in support of the naming.

Thus, the Committee recommends adding a section to clarify the petitioning requirement and to set aside the other notice requirements in a case where an ANC has adopted a resolution in support of the naming. The Committee believes that relying on the ANC to gauge local support for a naming, verified by examining the petition submitted to the Council, not to mention deferring to usually the Ward Councilmember who introduces the proposed naming, is sufficient to make a determination of whether to approve the designation.

#### Conclusion

Officially redesignating the Ellen Wilson Place, S.E. as Navy Place, S.E. is a fitting tribute to the history of the block, and amending the notice requirements for future official designations will facilitate the official designation and redesignation of streets and alleys in the District. For these reasons, the Committee of the Whole recommends the approval of Bill 24-145, the "Navy Place, S.E. Redesignation and Official Street Designation Clarification Amendment Act of 2022."

#### II. LEGISLATIVE CHRONOLOGY

March 4, 2021	Bill 24-145 the "Navy Place, S.E. Redesignation and Official Street
	Designation Clarification Amendment Act of 2022" is introduced by
	Councilmember Allen.

- March 12, 2021 Notice of Intent to Act on Bill 24-145 is published in the *DC Register*.
- March 16, 2021 Bill 24-145 is "read" at a regular meeting of the Committee of the Whole and the referral to the Committee of the Whole is official.
- September 17, 2021 Notice of a Public Hearing on Bill 24-145 is published in the *District of Columbia Register*.
- November 3, 2021 The Committee of the Whole holds a public hearing on Bill 24-145.
- September 20, 2019 The Committee of the Whole marks up Bill 24-145.

#### III. POSITION OF THE EXECUTIVE

Dan Emerine, Manager, Policy and Legislative Affairs Division, District Department of Transportation, testified on behalf of the Executive that it had "no objection" to the street naming in Bill 24-145.

#### IV. COMMENTS OF ADVISORY NEIGHBORHOOD COMMISSIONS

ANC 6B, in which the proposed official designation is located, voted unanimously on January 12, 2021 to support renaming the street as "Navy Place, S.E."

#### V. SUMMARY OF TESTIMONY

The Committee of the Whole held a public hearing on several bills, including Bill 24-145, on Wednesday, November 3, 2021. The testimony summarized below pertains to Bill 24-145.

Copies of written testimony are attached to this report.

Dan Emerine, Manager, Policy and Legislative Affairs Division, Office of the Director, District Department of Transportation, testified on behalf of the Executive that it had "no objection" to the street naming in Bill 24-145.

#### VI. IMPACT ON EXISTING LAW

Bill 24-145 has no impact on existing law. D.C. Official Code § 9-204.01<sup>26</sup> authorizes the Council to designate any public space. D.C. Official Code § 9-204.02 authorizes the Council to designate an official name for a street."<sup>27</sup> Further, the Act provides that, with limited exception, no public space shall be named in honor of any living person or in honor of any person who has been deceased less than two years.<sup>28</sup>

#### VII. RACIAL EQUITY IMPACT ANALYSIS

According to the September 19, 2022 Racial Equity Impact Analysis of the Council Office of Racial Equity...

#### VIII. FISCAL IMPACT

According to the September 19, 2022 Fiscal Impact Statement of the Chief Financial Officer, funds are sufficient in the fiscal year 2022 budget and proposed fiscal year 2023 through fiscal year 2026 budget and financial plan to implement the provisions of the proposed legislation. Because the cost to the District Department of Transportation (DDOT) is an estimated \$65 per official sign for fabrication and \$125 for installation, totaling \$760, the cost of Bill 24-145 can be absorbed.

#### IX. SECTION-BY-SECTION ANALYSIS

Section 1	States the short title of Bill 24-145.
Section 2	Officially redesignates Ellen Wilson Place, S.E. as Navy Place, S.E. (as depicted in the attached plat).
Section 3	Amends the Street and Alley Closing and Acquisition Procedures Act of 1982 to change notice requirements for official street and alley designations.
Section 4	Adopts the Fiscal Impact Statement.
Section 5	Establishes the effective date by stating the standard 30-day Congressional review language.

<sup>&</sup>lt;sup>26</sup> Street and Alley Closing and Acquisition Procedures Act of 1982, effective March 10, 1983 (D.C. Law 4-201).

<sup>&</sup>lt;sup>27</sup> D.C. Code § 9-204.02.

<sup>&</sup>lt;sup>28</sup> See D.C. Code § 9-204.05.

#### X. COMMITTEE ACTION

#### XI. ATTACHMENTS

- 1. Bill 24-145 as introduced.
- 2. Written Testimony.
- 3. Letters from abutting property owners and Proof of sign posting.
- 4. Letter from ANC 6D.
- 5. Surveyor's Plat.
- 6. Fiscal Impact Statement for Bill 24-145.
- 7. Legal Sufficiency Determination for Bill 24-145.
- 8. Committee Print for Bill 24-145.

#### COUNCIL OF THE DISTRICT OF COLUMBIA

### 1350 Pennsylvania Avenue, N.W. Washington D.C. 20004

#### Memorandum

To: Members of the Council

From: Nyasha Smith, Secretary to the Council

Date: Tuesday, March 9, 2021

Subject: Referral of Proposed Legislation

Notice is given that the attached proposed legislation was introduced in the Office of the Secretary on Thursday, March 04, 2021. Copies are available in Room 10, the Legislative Services Division.

TITLE: "Navy Place, S.E., Redesignation Act of 2021", B24-0145

INTRODUCED BY: Councilmember Allen

The Chairman is referring this legislation to Committee of the Whole.

Attachment cc: General Counsel Budget Director Legislative Services

Councilmember Charles Allen A BILL IN THE COUNCIL OF THE DISTRICT OF COLUMBIA To officially redesignate the street known as Ellen Wilson Place, S.E., within Square 878, bounded by 6th Street, S.E., G Street, S.E., 7th Street, S.E., and I Street, S.E., in Ward 6, as Navy Place S.E. BE IT ENACTED BY THE COUNCIL OF THE DISTRICT OF COLUMBIA, That this act may be cited as the "Navy Place, S.E., Redesignation Act of 2021". Sec. 2. Pursuant to section 401, 402, and 421 of the Street and Alley Closing and Acquisition Procedures Act of 1982, effective March 10, 1983 (D.C. Law 4-201; D.C. Official Code §§ 9-204.01, 9-204.02, and 9-204.21), the Council officially redesignates Ellen Wilson Place, S.E., within Square 878, which is bounded by 6th Street, S.E., G Street, S.E., 7th Street, S.E., and I Street, S.E., in Ward 6, as "Navy Place S.E.". Sec. 3. Transmittal. The Secretary to the Council shall transmit a copy of this act, after it becomes effective, to the District Department of Transportation. Sec. 4. Fiscal impact statement. The Council adopts the fiscal impact statement in the committee report as the fiscal impact statement required by section 4a of the General Legislative Procedures Act of 1975, approved October 16, 2006 (120 Stat. 2038; D.C. Official Code § 1-301.47a). Sec. 5. Effective date.

This act shall take effect following approval by the Mayor (or in the event of veto by the Mayor, action by the Council to override the veto), a 30-day period of congressional review as provided in section 602(c)(1) of the District of Columbia Home Rule Act, approved December 24, 1973 (87 Stat. 813; D.C. Official Code § 1-206.02(c)(1)), and publication in the District of Columbia Register.

#### GOVERNMENT OF THE DISTRICT OF COLUMBIA

District Department of Transportation



#### Public Hearing on

Bill 24-11, the Alpha Phi Alpha Way Designation Act of 2021
Bill 24-22, the Jamal Khashoggi Way Designation Act of 2021
Bill 24-24, the Ruth Bader Ginsburg Way Designation Act of 2021
Bill 24-117, the Armstead Barnett Way Designation Act of 2021
Bill 24-145, the Navy Place, S.E. Redesignation Act of 2021
Bill 24-160, the Willie J. Hardy Memorial Bridge Designation Act of 2021
Bill 24-214, the Alice Washington Way Designation Act of 2021
Bill 24-233, Rebecca Coder Park Designation Act of 2021, and
Bill 24-336, the Wiltberger East Alleys Designation Act of 2021

Testimony of Dan Emerine

Manager, Policy and Legislative Affairs Division District Department of Transportation

Before the Committee of the Whole

Council of the District of Columbia

Wednesday, November 3, 2021 10:30 a.m. John A. Wilson Building 1350 Pennsylvania Avenue, NW Washington, D.C. 20004



Good morning Chairman Mendelson, members of the Council, staff, and District residents. My name is Dan Emerine, and I am the Manager of the Policy and Legislative Affairs Division at the District Department of Transportation, commonly referred to as DDOT. I am here today to present testimony on behalf of Mayor Muriel Bowser and DDOT Director Everett Lott regarding nine bills, which are Bill 24-11, the "Alpha Phi Alpha Way Designation Act of 2021," Bill 24-22, the "Jamal Khashoggi Way Designation Act of 2021," Bill 24-24, the "Ruth Bader Ginsburg Way Designation Act of 2021," Bill 24-117, the "Armstead Barnett Way Designation Act of 2021," Bill 24-145, the "Navy Place, S.E. Redesignation Act of 2021," Bill 24-160, the "Willie J. Hardy Memorial Bridge Designation Act of 2021," Bill 24-214, the "Alice Washington Way Designation Act of 2021," and Bill 24-336, the "Wiltberger East Alleys Designation Act of 2021."

The stated purpose of Bill 24-11 is to symbolically designate First Street, N.W., between Bryant Street, N.W. and Michigan Avenue, N.W., in Ward 5 as *Alpha Phi Alpha Way*. For visualization purposes, I have attached to this testimony a copy of a DDOT-generated map highlighting the designated street. In fiscal terms, the cost of each installed sign for this designation is approximately \$190 (\$65 for sign fabrication and \$125 for sign installation). Sufficient signage requires five total signs, totaling \$950.

Testimony of Dan Emerine on Bills 24-11, 24-22, 24-23, 24-24, 24-117, 24-145, 24-160, 24-214, and 24-336

The stated purpose of Bill 24-22 is to symbolically designate New Hampshire Avenue, N.W., between Virginia Avenue, N.W. and F Street, N.W., in Ward 2, as *Jamal Khashoggi Way*. For visualization purposes, I have attached to this testimony a copy of a DDOT-generated map highlighting the designated street. Sufficient signage requires three total signs, totaling \$570.

The stated purpose of Bill 24-24 is to symbolically designate Virginia Avenue, N.W., between Rock Creek and Potomac Parkway, N.W. and New Hampshire Avenue, N.W., in Ward 2, as *Ruth Bader Ginsburg Way*, and to allow a public space in the District to be named in honor of a justice of the Supreme Court of the United States who has been deceased for less than 2 years. For visualization purposes, I have attached to this testimony a copy of a DDOT-generated map highlighting the designated street. Sufficient signage requires three total signs, totaling \$570.

The stated purpose of Bill 24-117 is to symbolically designate the 600 block of Division Avenue, N.E., in Ward 7, as *Armstead Barnett Way*. For visualization purposes, I have attached to this testimony a copy of a DDOT-generated map highlighting the designated street. Sufficient signage requires two total signs, totaling \$380.

The stated purpose of Bill 24-145 is to officially re-designate the street known as Ellen Wilson Place, S.E., in Ward 6, as *Navy Place S.E.* For visualization

Testimony of Dan Emerine on Bills 24-11, 24-22, 24-23, 24-24, 24-117, 24-145, 24-160, 24-214, and 24-336

purposes, I have attached to this testimony a copy of the plat of the designated street. Sufficient signage requires three total signs, totaling \$570.

The stated purpose of Bill 24-160 is to officially re-designate the bridge on Benning Road, N.E., located between 34th Street, N.E., and Minnesota Avenue, N.E., in Ward 7, as the *Willie J. Hardy Memorial Bridge*. For visualization purposes, I have attached to this testimony a copy of the plat highlighting the designated bridge. Sufficient signage requires two total signs, totaling \$380.

The stated purpose of Bill 24-214 is to symbolically designate the 2700 block of Sherman Avenue, N.W., in Ward 1, as *Alice Washington Way*. For visualization purposes, I have attached to this testimony a copy of a DDOT-generated map highlighting the designated street. Sufficient signage requires two total signs, totaling \$380.

The stated purpose of Bill 24-336 is to symbolically designate the public alley system within Square 441, bounded by Wiltberger Street, N.W., T Street, N.W., T Street, N.W., Florida Avenue, N.W., 6th Street, N.W., and S Street, N.W. in Ward 6, as *Holzbeirlein Bakery Way*, *Joe and Mae Hurd All Sports Club Way*, and *Wiltberger Club House Way*. For visualization purposes, I have attached to this testimony a copy of a DDOT-generated map highlighting the designated alleys. Sufficient signage requires six total signs and 5 posts, totaling \$1,315.

Sufficient signage requires 26 total signs and 5 posts, totaling \$5,115.

DDOT is able to absorb the costs of these signs within its current budget and does

Testimony of Dan Emerine on Bills 24-11, 24-22, 24-23, 24-24, 24-117, 24-145, 24-160, 24-214, and 24-336

not foresee any operational impact these designations would have on the District's transportation network.

Therefore, the Administration has no objection to these designations, and DDOT stands ready to assist the Council and all other stakeholders with any ceremonial unveiling activities that may materialize as a result of these Bills being passed.

This concludes my testimony. Thank you for allowing me the opportunity to testify before you today. I am available to answer any questions that you may have.

# OFFICIALLY NAMING OF A PUBLIC STREET NAVY PLACE S.E. AS " NAVY PLACE S.E. ". OFFICE OF THE SURVEYOR, D.C. I CERTIFY THAT THIS PLAT IS CORRECT AND IS RECORDED. SURVEYOR, D.C. SQ. 878 SQ. 878 SURVEYOR'S OFFICE, D.C. Made for: DDOT (BILL 24 -145) Drawn by: A.S. Checked by: Record and computations by: B. MYERS Recorded in Book \_\_\_\_\_\_ Page \_\_\_\_\_ SR-21-0000 File No. 21-11111 Scale: 1 inch = 50 feet 2021/STREET- NAMING SR-21-0000 - NAVY PLACE, S.E.)

#### DRAFT COMPARATIVE PRINT Committee of the Whole September 20, 2022

#### § 9-204.21. Designation of official names of streets and alleys.

- (a) Any designation of an alley or street, or portion thereof, with an official name shall meet the requirements of §§ 9-204.02 and 9-204.03, as well as the requirements of this section.
- (b) At least 15 days, but no more than 60 days, before the date of a Council hearing to consider legislation to designate the official name of an alley or street, or portion thereof, the initiator of the proposal to designate the official name of an alley or street, or portion thereof, shall:
- (1) Give written notice of the date, time, and location of the Council hearing to each owner of property and household occupying property that abuts the alley or street, or portion thereof, proposed to be designated with an official name; and
- (2) Post signs that indicate the date, time, and location of the Council hearing at each intersection with any other alley or street of the portion of the alley or street proposed to be designated.
- (c) The Mayor shall make available the signs to be posted pursuant to subsection (b)(2) of this section.
- (d) At least 30 days before the date of a Council hearing to consider legislation to designate the official name of an alley or street, or portion thereof, the initiator of the proposal to designate the official name of an alley or street, or portion thereof, shall submit a copy of the proposed legislation for review and comment to each Advisory Neighborhood Commission in which the portion of the alley or street to be designated is located.
- (e) The initiator of a proposal to designate the official name of an alley or street, or portion thereof, shall certify to the Council that the notice required by subsection (b) of this section has been given. A post-office receipt of proof of mailing of the notice to each resident's or property owner's last known address and a photograph of each posted sign shall be sufficient proof that the required notice was given.
- (f)(1) At least 5 days before the date of a Council hearing to consider legislation to designate an official name for an alley or street, or portion thereof, the initiator of the proposal to designate the official name of an alley or street, or portion thereof, shall submit to the Council letters or a petition in support of the proposal that have been signed by a majority of the owners of property and households occupying property that abuts the portion of the alley or street proposed to be designated with an official name.

- (2) Such petition shall include a list of each postal address on the alley or street, or portion thereof, to be designated with an official name, and the postal address of each household in support of the proposal (signed by a representative of the household).
- (g) Before consideration by the Council, including a vote by a committee of the Council, of a bill to designate an official name for an alley or street, or portion thereof, the Mayor shall provide the Council with a surveyor's plat showing:
  - (1) The alley or street, or portion thereof, to be designated;
- (2) The square or squares in which the portion of the alley or street to be designated is located and any adjacent squares; and
  - (3) The recorded lots in the square or squares depicted.
- (h) The Mayor may establish, by rulemaking, fees to be paid by the initiator of a proposal to designate an official name of an alley or street, or portion thereof, to recoup costs associated with satisfying the requirements of this section, including obtaining consideration of the proposal by the Council and implementation of the proposal by the Mayor; provided, that fees shall not be assessed pursuant to this subsection on an initiator that is a governmental entity, including an Advisory Neighborhood Commission.
- (i) If there is no initiator within the meaning of § 9-201.01(4A), the Mayor shall discharge the responsibilities of the initiator set forth in this section; provided, that the requirements of subsection (f) of this section shall not apply and no fee shall be assessed pursuant to subsection (h) of this section.
- (j) The requirements of subsections (b) through (e) shall be waived if a resolution in support of the proposed designation is adopted by each Advisory Neighborhood Commission in which the street, alley, or portion thereof is located.

\* \* \*

#### § 9-204.23. Designation of symbolic names for public spaces, streets, and alleys.

(b) Before the date of a Council hearing to consider legislation to designate a symbolic name for an alley or street, or portion thereof, or other public space, the <u>initiator of the proposal</u> to designate the symbolic name for the an alley or street, or portion thereof, or other public space <u>Council</u> shall provide notice of the hearing to each Advisory Neighborhood Commission in which the portion of the alley or street or other public space to be designated is located.

1	DRAFT COMMITTEE PRINT
2	Committee of the Whole
3	September 20, 2022
4 5	A BILL
6	A DILL
7	
8	<u>24-145</u>
9	
10	
11	IN THE COUNCIL OF THE DISTRICT OF COLUMBIA
12	
13	
14 15	To officially redesignate Ellen Wilson Place, S.E., within Square 878, bounded by 6 <sup>th</sup> Street,
16	S.E., G Street, S.E., 7 Street, S.E., and I Street, S.E., as Navy Place, S.E.
17	S.E., G Street, S.E., 7 Street, S.E., and I Street, S.E., as I tary I lace, S.E.
18	BE IT ENACTED BY THE COUNCIL OF THE DISTRICT OF COLUMBIA, That this
19	act may be cited as the "Navy Place Redesignation Act of 2022".
20	Sec. 2. Pursuant to sections 401, 402(4), and notwithstanding section 421, of the Street
21	and Alley Closing and Acquisition Procedures Act of 1982, effective March 10, 1983 (D.C. Law
22	4-201; D.C. Official Code §§ 9-204.01, 9-204.02(4), and 9-204.21), the Council officially
23	redesignates Ellen Wilson Place, S.E., within Square 878, bounded by 6th Street, S.E., G Street,
24	S.E., 7 Street, S.E., and I Street, S.E., as depicted in the plat in the committee report, as "Navy
25	Place, S.E".
26	Sec. 3. The Street and Alley Closing and Acquisition Procedures Act of 1982, effective
27	March 10, 1983 (D.C. Law 4-201; D.C. Official Code § 9-204.21) is amended as follows:
28	(a) Section 421 (D.C. Official Code § 9-204.21) is amended as follows:
29	(1) Subsection (b) is amended by striking the phrase ", but not more than 60
30	days,".
31	(2) Subsection (f) is amended to read as follows:
32	"(f)(1) At least 5 days before the date of a Council hearing to consider legislation to
33	designate an official name for an alley or street, or portion thereof, the initiator of the proposal to

34	designate the official name of an alley or street, or portion thereof, shall submit to the Council
35	letters or a petition in support of the proposal that have been signed by a majority of the
36	households occupying property that abuts the portion of the alley or street proposed to be
37	designated with an official name.
38	"(2) Such petition shall include a list of each postal address on the alley or street,
39	or portion thereof, to be designated with an official name, and the postal address of each
40	household in support of the proposal (signed by a representative of the household)."
41	(3) A new subsection (j) is added to read as follows:
42	"(j) The requirements of subsections (b) through (e) shall be waived if a resolution in
43	support of the proposed designation is adopted by each Advisory Neighborhood Commission in
44	which the street, alley, or portion thereof is located."
45	(b) Section 423(b) (D.C. Official Code § 9-204.23(b)) is amended to read as follows:
46	"(b) Before the date of a Council hearing to consider legislation to designate a symbolic
47	name for an alley or street, or portion thereof, or other public space, the Council shall provide
48	notice of the hearing to each Advisory Neighborhood Commission in which the portion of the
49	alley or street or other public space to be designated is located."
50	Sec. 4. Fiscal impact statement.
51	The Council adopts the fiscal impact statement in the committee report as the fiscal
52	impact statement required by section 4a of the General Legislative Procedures Act of 1975,
53	approved October 16, 2006 (120 Stat. 2038; D.C. Official Code § 1-301.47a).
54	Sec. 5. Effective date.
55	This act shall take effect following approval by the Mayor (or in the event of veto by the
56	Mayor, action by the Council to override the veto), a 30-day period of congressional review as
57	provided in section 602(c)(1) of the District of Columbia Home Rule Act, approved December

- 58 24, 1973 (87 Stat. 813; D.C. Official Code §1-206.02(c)(1)), and publication in the District of
- 59 Columbia Register.